Terry L. Baker, *President* Jeffrey A. Cline, *Vice President*



John F. Barr Wayne K. Keefer LeRoy E. Myers, Jr.

100 West Washington Street, Suite 1101 | Hagerstown, MD 21740-4735 | P: 240.313.2200 | F: 240.313.2201 WWW.WASHCO-MD.NET

BOARD OF COUNTY COMMISSIONERS December 12, 2017 Agenda

- 10:00 A.M. INVOCATION AND PLEDGE OF ALLEGIANCE CALL TO ORDER, *President Terry L. Baker* APPROVAL OF MINUTES – DECEMBER 5, 2017
- 10:05 A.M. COMMISSIONERS' REPORTS AND COMMENTS
- 10:10 A.M. REPORTS FROM COUNTY STAFF
- 10:15 A.M. CITIZENS PARTICIPATION
- 10:30 A.M. WASHINGTON COUNTY'S PARTICIPATION IN 2018 COMMUNITY COALITION – Paul Frey, Wash Co Chamber of Commerce and Jim Kercheval, Greater Hagerstown Committee
- 10:45 A.M. INSURANCE RENEWAL, WASHINGTON COUNTY FIRE & RESCUE ASSOCIATION, JANUARY 1, 2018 – JANUARY 2, 2019 – Tracy McCammon, Risk Management Coordinator, Division of Health & Human Services and Patrick Hancock, Aon Risk Solutions
- 10:50 A.M. CONTRACT AWARD OF PUR-1367 FOR VEHICLE AND OFF ROAD INDUSTRIAL EQUIPMENT – Brandi Naugle, Buyer, Purchasing Department and Ed Plank, Director, Highway Department
- 11:00 A.M. PUBLIC HEARING: RZ-17-003 MAP AMENDMENT
- 11:20 A.M. LETTER TO GOVERNOR HOGAN IN REGARDS TO TRANS CANADA NATURAL GAS PIPE LINE Dan Divito, Deputy Director, Department of Water Quality
- 11:30 A.M. FIRST QUARTER ADJUSTMENTS TO THE WASHINGTON COUNTY BOARD OF EDUCATION'S FY2018 GENERAL FUND BUDGET – Jeffrey Proulx, Chief Operating Officer and David Brandenburg, Executive Director of Finance, Washington County Public Schools

Individuals requiring special accommodations are requested to contact the Office of the County Commissioners, 240.313.2200 Voice/TDD, to make arrangements.

11:40 P.M. CLOSED SESSION

(To discuss the appointment, employment, assignment, promotion, discipline, demotion, compensation, removal, resignation, or performance evaluation of appointees, employees, or officials over whom this public body has jurisdiction; or any other personnel matter that affects one or more specific individuals)

11:55 A.M. Depart for 122 North Potomac Street, Hagerstown, MD, 21740

12:00 P.M. ANNUAL LUNCHEON – Michael Piercy and the Washington County Board of Social Services LOCATION: 122 NORTH POTOMAC STREET, HAGERSTOWN



Board of County Commissioners of Washington County, Maryland

Agenda Report Form

Open Session Item

SUBJECT: The County's participation in the 2018 Washington County Community Coalition

PRESENTATION DATE: December 12, 2017

PRESENTATION BY: Paul Frey, Washington County Chamber of Commerce; Jim Kercheval, Greater Hagerstown Committee

RECOMMENDED MOTION:

REPORT-IN-BRIEF: See cover letter on attached request.

DISCUSSION:

FISCAL IMPACT: \$5,000

CONCURRENCES:

ALTERNATIVES:

ATTACHMENTS: See attached.

AUDIO/VISUAL NEEDS: None.



- Washington County Government
- City of Hagerstown
- Washington Co. Public Schools
- Washington Co. Free Library
- Town of Williamsport

The Greater Hagerstown Committee, Inc.

- Hagerstown-Washington Co. Chamber of Commerce
- Visit Hagerstown (Local Convention & Visitor's Bureau) CHIEF (Hagerstown-Washington Co. Industrial Foundation)
- Chief (Hagerstown-wasnington Co. Industrial Foundation)

Washington County Community Coalition

Lobbyist: John Favazza, Esquire Mannis Canning & Associates 410.263.7882 jfavazza@maniscanning.com

October 18, 2017

Ms. Rob Slocum County Administrator Washington County Government 100 West Washington Street, Room 226 Hagerstown, MD 21740

Dear Rob:

As a founding member of The Washington County Community Coalition, it is time once again to invite Washington County Government to participate in our lobbying efforts in Annapolis. Since 2005, a number of dedicated community stakeholders have joined together to advance Washington County's interests at the state level, including the CVB, the Washington County Free Library, Washington County Government, the City of Hagerstown, the Greater Hagerstown Committee, Washington County Public Schools, CHIEF, and the Chamber of Commerce.

As our community continues to change and grow, the Coalition partners see the need to supplement the work of our Delegation and help promote Washington County in Annapolis. Over the last thirteen years we've seen the value of a concerted effort to speak with one voice and be heard alongside larger, more urban areas. As a result, the Coalition's efforts have elevated our stature and helped build State support for the issues you as stakeholders bring to the table.

As in the past, the Coalition will hire a lobbyist to push our state-level agenda during the 2018 General Assembly session. In addition, we will be organizing our "Day in Annapolis" on Wednesday, January 31, 2018, where members flock to Annapolis to meet with our state decision makers to talk about our community and issues of concern. The day will conclude with a Washington County: "We Mean Business" reception, highlighting the strengths of our region and the value we bring to Maryland. The program will also keep partners posted on issues of concern throughout the year, serving as an "early warning system" for anything in Annapolis that may affect Hagerstown or Washington County.

The lobbying process starts in the summer when the Coalition partners decide on the list of community priorities; we appreciated your willingness to join us in crafting that agenda. Again this year, we will ask the partners to participate financially, and the Chamber will manage the program. The Coalition is asking Washington County Government to contribute \$5,000, as it did last year.

Working together, we leverage our collective voice and strengthen our case with decision makers. We hope that you will consider our invitation to participate in the Coalition and that you will work with us to include the County's priorities in the overall legislative agenda. If you have any questions please do not hesitate to contact me, and please let me know how to move forward from here.

Sincerely,

Paul Frey, IOM Managing Partner

The Coalition

The Washington County Community Lobbying Coalition has successfully advocated for issues important to the entire community, many of which directly impacted the City of Hagerstown.

Past Projects in the County

- Edgewood Drive Intersection
- Central Booking
- Prisoner Release Process
- New Downtown Regional Library
- Eastern Blvd.
- Professional Blvd./Bridge
- Funding for Downtown Master Plan
- MELP Plant (support through demolition process)
- MD Theatre improvements
- Protection of USMH Funding (remains on watch list)
- Funding for Heart of the Civil War Heritage Area
- Liquor Law Changes to support designated downtown festival areas
- Legislation to assist with zombie homes getting back on the tax rolls
- Funding for the Urban Improvement Project (\$7M+)
- Funding for I-81 widening and submittal for Federal INFRA grant (formerly FASTLANE grant)
- I-70/MD65 interchange improvements
- NPS Office and C&O Canal Visitor's Center in Williamsport

Partner	2017 Contribution	2018 Request	2018 Committed
			Committed
City of Hagerstown	5,000	5,000	
Convention & Visitors Bureau	3,000	3,000	3,000
Chamber	2,000	2,000	2,000
CHIEF	3,000	3,000	3,000
Greater Hagerstown Committee	In-Kind	In-Kind	In-Kind
Friends of the Library	5,000	5,000	5,000
Washington Co. Public Schools	5,000	5,000	In-Kind
The Town of Williamsport	1,000	1,000	1,000
County	5,000	5,000	

Funding Partners

The Process

Like in years past, the process to develop the agenda began with a series of meetings to which the entire leadership of all Coalition partners was invited. The group began in the summer with brainstorming sessions designed to identify issues important to our community. The partners agreed that, as in years past, the agenda should include only items that have been supported by all partners with a specific State "ask." We continue to use input from the members as well as feedback from members of our Delegation and our lobbyist. The agenda will be finalized in November. However, should the need arise, the Coalition may modify the agenda and/or watch list as needed.

Current Draft 2018 Agenda (still open for discussion)

- Urban Improvement Project (County, City, WCPS, MD Theatre, USMH, Private Business) Looking for continued funding to complete the project as well as protecting the funding currently pledged.
- **City Revitalization Improvement Zone (CRIZ)** –Del. Wilson and City staff are discussing and plan of action and whether to continue pursuit of this initiative in 2018 or to pursue a different plan to achieve the same goals. Coalition will await their advice.
- I-81 Widening Improvements (County/City) The State is currently widening I-81 to 6 lanes from the Potomac River Bridge to Exit #1 in Williamsport (Phase 1). In addition, the state has allocated \$5M for the engineering and design of Phases 2 through 4 and applied for a federal INFRA grant to provide a significant portion of the construction funding for Phase 2. Phase 2 would widen I-81 an additional 3.5 miles from the end of Phase 1 to I-70. We are asking the State to identify funds to construct Phase 2 in conjunction with a INFRA grant award, and create a 10-year plan to finish the widening of I-81 to the Pennsylvania line. Note: SHA's revised cost estimate for I-81 Phases 2, 3, and 4 is a total of \$291M.
- I-70/Rt. 65 Interchange improvements (County/City) SHA recently announced it had approved the county's interchange design as the preferred design option. We will begin asking the state for design and construction funds to be programmed into their future state transportation plans for these interchange improvements.
- NPS Headquarters/Visitors Center in Williamsport (*Williamsport/CVB*) The Town will be asking for funding to assist with the construction costs of project. The funding to purchase the land has been secured.
- Funding for a Mobile Crisis Team and 24/7 Walk-In Mental Health Clinic Our Mental Health Authority (MHA) has put in for funding for a mobile crisis team (MCT) as well as a 24/7 Walk-in clinic for mental health for those having a mental health crisis. HPD and our Sheriff's Department get numerous calls that involve people suffering from a mental health crisis. The police are often challenged with properly handling calls involving those with mental health need, as well as finding medical treatment for them outside of our Emergency Room. The MCT would provide a person(s) to be on call and/or ride with officers when these issues arise to assist with getting patients immediate care (when appropriate) vs going into the criminal justice system. In addition, it would take pressure off of Meritus's ER. The Coalition would be supporting MHA's funding request.
- **Towpath Rehabilitation** C&O Canal NHT is applying for a \$6.7M grant over 5 years through the Maryland State Highway Administration's Transportation Alternatives Program (TAP) to resurface the entire towpath in multiple counties (including Washington County in Boonsboro). They have successfully competed for these funds before, most notably the towpath at Big Slackwater and the Restoration of the Conococheague Aqueduct in Williamsport. Coalition would support request.
- **Boonsboro Visitor Center and National Road Museum.** The town may be pursuing bond bill funding to complete this project
- **Promotion/Educational Outreach** continue educational efforts to promote Washington County as an area for economic prosperity and innovation for Maryland through meetings with legislators and reception.

"Watch List"

- University System of Maryland at Hagerstown Operational Funding
- Protection of County's Gaming Revenue
- Shifting liabilities from state to localities
- Highway User Revenue restoration
- HCC Operational and Capital Funding
- State funding of K-12 education
 - Kirwin Commission "Thorton 2" will set education funding formulas for next 20 years – report due out in December 2017
 - o 21st Century School Construction Commission working on capital funding
- Joint Commission Report on Integration of Local Mental Health Authorities monitor how recommendations from this report would affect our County's mental health system of providers

Lobbying Program

- Develop a strategic lobbying program for our agenda
- Host a "Day in Annapolis" during session (January 31, 2018)
- Evening Legislative Reception/Hagerstown Washington County Trade Show (January 31, 2018)
- Meet/Greet legislators
- Year-long advocacy updates
- Track local legislation
- Advice on issues/special events
- On-call "trip-wire" for Watch List

2018 Budget

Each of the Coalition partners contribute to the overall effort and the Chamber manages both the finances and the logistics. The lobbying program's goal is to maintain a fund balance equal to approximately one year's budget for cash flow and planning. The current fund balance is \$27,973, as of August 2017.

Community Coalition Fina	ancial Breakdown			
REVENUE		2018 Budget		2017
Coalition Dues:				
City of Hagerstown	\$	5,000.00	\$	5,000.00
Chief	\$	3,000.00	\$	3,000.00
Hagerstown-Wash Co CVB	\$	3,000.00	\$	3,000.00
Wash Co Free Library	\$	5,000.00	\$	5,000.00
Wash Co Public Schools	\$	5,000.00	\$	5,000.00
Washington County Govt.	\$	5,000.00	\$	5,000.00
Chamber of Commerce	\$	2,000.00	\$	2,000.00
Town of Williamsport	\$	1,000.00	\$	1,000.00
SUBTL	\$	29,000.00	\$	29,000.0
Miscellaneous Revenue:				
Vendor and Sponsor Revenue	\$	7,500.00	\$	8,250.00
Community Foundation	φ \$	1,000.00	φ \$	1,000.00
Lunch Reimbursement	ֆ \$	1,125.00	թ \$	1,125.00
Leadership Wash Co. Reception Fee	ֆ \$		թ \$	
Leadership Wash Co. Reception Fee SUBTL	<u> </u>	900.00 10,525.00	Դ \$	900.00 11,275.00
TOTAL REVENUE		39,525.00	φ \$	40,275.00
IOTAL REVENUE	φ	39,525.00	φ	40,2/5.00
EXPENSES		2018 Budget		201 7
Reception Expenses:				
Calvert House Reception	\$	9,000.00	\$	9,169.54
Wine	\$	275.00	\$	201.05
Cheeses	\$	-	\$	-
Symphony Orchestra	\$	350.00	\$	320.00
Gifts for Reception Guests (MD Tumblers)	\$	800.00	\$	754.81
Postage	\$	3,300.00	\$	2,249.68
SUBTL	\$	13,725.00	\$	12,695.08
Miscellaneous Expenses:	\$	1.400.00	\$	1.350.00
Miscellaneous Expenses: Lunch with Delegation - Galway Bay	\$	1,400.00	\$	1,350.00
Miscellaneous Expenses: Lunch with Delegation - Galway Bay CoalitionPackets (Prepared by GHC/City and Printed by WCPS)	\$	-	\$	-
Miscellaneous Expenses: Lunch with Delegation - Galway Bay	\$	1,400.00 - 1,400.00	\$	-
Miscellaneous Expenses: Lunch with Delegation - Galway Bay CoalitionPackets (Prepared by GHC/City and Printed by WCPS) SUBTL Lobbyist Fee and Liscense Fees	\$	-	\$ \$	- 1,350.00 24,400.00
Miscellaneous Expenses: Lunch with Delegation - Galway Bay CoalitionPackets (Prepared by GHC/City and Printed by WCPS) SUBTL	\$ \$	- 1,400.00	\$ \$	- 1,350.00

Community Coalition Financial Breakdown

The Request

To support its work, the Coalition is requesting \$5,000 from Washington County Government (same level as in recent past years).



Agenda Report Form

Open Session Item

SUBJECT: Insurance Renewal, Washington County Fire & Rescue Association January 1, 2018 – January 1, 2019

PRESENTATION DATE: December 12, 2017

PRESENTATION BY: Tracy McCammon, Risk Management Coordinator, Division of Health and Human Services and Patrick Hancock, Aon Risk Solutions

RECOMMENDED MOTION: Move to renew the commercial property, auto and casualty package with VFIS Insurance Company at the quoted premium of \$551,423 and workers compensation insurance with Chesapeake Employers Insurance Company at the quoted premium of \$621,200.

REPORT-IN-BRIEF: The Washington County Volunteer Fire & Rescue Association had its property and casualty lines of coverage placed with VFIS Insurance on January 1, 2015 and its workers' compensation insurance placed with Chesapeake Employers Insurance on the same date. As such, the County and the Association expressed their intention for coverage to remain with these incumbent insurers, as they have provided satisfactory coverage and services.

DISCUSSION: The premium paid to VFIS for the 2017 policy year was \$545,497. Therefore, VFIS is requiring an additional premium of \$5,926 or 1.09% increase. This increase is due to new structures being added to the property insurance. Given that the property values increased to \$1,767,017, the small increase in premium is reasonable. Otherwise, low losses within other lines of coverage have helped to keep rates stable. The workers' compensation insurance premium for 2017 was \$665,275. A reduction of \$44,075 is due to a lower number of claims filed in the 2017 policy year.

FISCAL IMPACT: Total premium for both programs is \$1,172,623. With a savings in premium of \$38,149 we are well within budget. VFIS requires a down payment of \$139,510 due on January 1, 2018. The remaining balance will be paid in ten monthly installments. Chesapeake Employers Insurance also requires a down payment of \$74,556 on January 1, 2018. Again, the remaining balance will be paid in ten monthly installments.

CONCURRENCES:	Stephanie Stone, Director of Health & Human ServicesDaveHays, Director of Emergency Services
ALTERNATIVES:	Should you not approve this, a market bid would be required
ATTACHMENTS:	N/A
AUDIO/VISUAL NEEDS:	N/A



Agenda Report Form

Open Session Item

SUBJECT: Contract Award of (PUR-1367) Bid for Vehicle and Off Road Industrial Equipment.

PRESENTATION DATE: December 12, 2017

PRESENTATION BY: Brandi Naugle, Buyer, CPPB – Purchasing Department and Ed Plank, Director – Highway Department

RECOMMENDED MOTION: Move to award the contract for the Vehicle and Off Road Industrial Equipment as follows: Item No. 1 - One (1) New 2018 or latest production model five-man class 5 cab/chassis crew cab, with high roof service body to **Bayshore Ford**, of **New Castle, DE**. for the lowest bid in the amount of \$69,466.00. Item No. 2 - Two (2) New 2018 or latest production model cab tractors with one 74-inch (1) side mounted flail mower and one (1) 88-inch rear mounted offset flail mower to **Smith's Implements, Inc.** of **Hagerstown, MD**. for the lowest bid in the amount of \$112,203.27 each. Item No. 3 – Two (2) New 2018 or latest production model 2-1/2 to 3 ton class ride-on double-drum asphalt compactors with two (2) drum vibratory function to **Alban Tractor Co., Inc.** of **Baltimore, MD**. for the lowest bid in the amount of \$34,299.00 each.

REPORT-IN-BRIEF: On November 8, 2017, the county received a total of three (3) bids for item No. 1, two (2) bids for item No. 2; one of which was non-responsive. And two (2) bids for item No. 3; one of which was a "no bid". The bid was published in the local newspaper, listed on the State of Maryland's "eMaryland Marketplace" website, and on the County's website. Twenty-three persons/companies registered/downloaded the bid document online.

DISCUSSION: N/A

FISCAL IMPACT: Funds are budgeted in the Highway Department's Capital Improvement Plan (CIP) account 600300-30-20010 (EQP042) in the amount of \$462,135.00.

CONCURRENCES: N/A

ALTERNATIVES: N/A

ATTACHMENTS: The complete Bid Tabulation may be viewed at: https://www.washco-md.net/wp-content/uploads/2017/11/purch-pur-1367-bidtab.pdf

AUDIO/VISUAL NEEDS: N/A



Agenda Report Form

Open Session Item

SUBJECT: PUBLIC HEARING – Application for Map Amendment – RZ-17-003

PRESENTATION DATE: December 12, 2017; 11:00 a.m.

PRESENTATION BY: Travis Allen, Comprehensive Planner, Washington County Dept. of Planning and Zoning

Case	Application	Applicant/Property Owner	Proposed Amendment
RZ-17-003	Map	Applicant: Christopher R. Smith	Washington County Zoning Ordinance – Application for Map Amendment:
		Property Owner: Downsville Pike Land, LLC	 Property location: Northwest side of Downsville Pike, ¹/₄ mile north of I-70 (1.60 acres: P. 210-1.10 ac; P. 40850 ac) Existing Zoning: RS – Residential, Suburban Requested Zoning: HI- Highway Interchange

Attachments:

Ordinance Amendment Application with Justification Statement and rezoning site maps Staff Report and Analysis dated September 8, 2017

Planning Commission Report and Recommendation dated October 30, 2017 (All attachments are available with the online version of the Agenda Report Form at <u>https://www.washco-md.net/index.php/county-commissioners/bocc-meeting-archive-2017/</u>

Washington County	FOR PLANNING COMMISSION USE ONLY Rezoning No. <u>ドネーイイーの</u> Date Filed: RECEIVED
WASHINGTON COUNTY PLANNING COMMIS ZONING ORDINANCE MAP AMENDMENT AP	
Downsville Pike Land, LLC Applicant 10306 Remington Drive Address	PLANNING DEPARTMEN PLANNING DEPARTMEN Contract Purchaser Attorney Other:
Hagerstown, MD 21740	301-733-4365 EXT 203
Primary Contact	Phone Number
Christopher R. Smith	crsmith@myactv.net
Address	E-mail Address
Tax Map: 0057 Grid: 0002 Current Zoning: RS-Residential Suburban Reason for the Request: Change in the classical state in original state in oris state in original state in oris state in original sta	-
	Applicant's Signature
Subscribed and sworn before me this c	day of July, 20_17
My commission expires on May 23, 2021	Motary Public
FOR PLANNING CON	MMISSION USE ONLY
 Application Form Fee Worksheet Application Fee Ownership Verification Boundary Plat (Including Metes & Bounds) 	 Names and Addresses of all Adjoining & Confronting Property Owners Vicinity Map Justification Statement 30 copies of complete Application Package

)

FOR PLANNING COMMISSION USE ONLY Rezoning No. _____ Date Filed: _____

JUSTIFICATION STATEMENT DOWNSVILLE PIKE LAND, LLC, APPLICANT

The Map Amendment sought is based upon the following:

1. DESCRIPTION OF THE SITE.

Downsville Pike Land, LLC (the "Applicant") is the owner of two parcels of land, located at 10656 and 10662 Downsville Pike, totaling 1.60 acres and situated along the northwest side of Maryland Route 632 (Downsville Pike), immediately south of its intersection with Halfway Boulevard (the "Site"). A copy of the rezoning vicinity map is included with this application as <u>Exhibit A</u>. The Site is located adjacent to the Maryland Rte. 632/I70 Interchange, and is currently developed with 2 aged single-family residences. Land uses within the Site's 1-mile zoning neighborhood (the "Rezoning Neighborhood") contain a mix of commercial and residential developments. Immediately to the south of the Site is one residence and the Marty L. Snook Regional Park as well as a State Highway Administration Park and Ride. To the north are primarily residential neighborhoods. To the south are I70 and the interchange (south of I70 is the Callas Contractors property), and to the east are the site of a coming new Sheetz store, several other commercial uses including the Health at Work site, and a mix of other commercial and residential uses. An aerial photograph of the Site showing the Rezoning Neighborhood and the various residential and commercial developments in the vicinity of the Site is attached as <u>Exhibit B</u>.

The official zoning classification of the Site, pursuant to the Washington County Zoning Ordinance (the "Zoning Ordinance"), is Residential, Suburban District $(RS)^1$. (Exhibit A). As shown on Exhibit A, the Site adjoins the Downsville Pike/I70 interchange, a public park, and the coming new Sheetz convenience store. Other than the home immediately to the south of the Site,

¹ The purpose of the RS zoning district is "to provide appropriate locations in the Urban and Town Growth Areas for single and two-family residential dwellings on moderately sized lots and limited community service type uses."

all other residences nearby are either north of Halfway Boulevard or west of the parks from the Site. While there are residential neighborhoods nearby, the Site's location at the exit from 170 next to a Park and Ride (which attracts numerous commuters) and across from the proposed Sheetz store make it singularly inappropriate for continued residential use. The Applicant is requesting a map amendment to change the zoning classification of the Site from RS to Highway Interchange (HI) due to its immediate adjacency to the I70/Downsville Pike interchange and the proliferation of commercial uses along Downsville Pike.

Prior to 2012, the Site was zoned RS, but the interchange land located across Downsville Pike (hereinafter, the "Interchange Parcel") was zoned RM. As explained in greater detail below, the Washington County Board of County Commissioners (the "Board") in 2012 rezoned the Interchange Parcel from its prior RM zoning to the HI classification during the comprehensive rezoning of the Urban Growth Area that became effective on July 1, 2012 (*See* Ordinance No. ORD-2012-08) (the "Comprehensive Rezoning"), but the Site retained its RS zoning. Similarly, parcels 262 and 464 on Tax Map 56 and parcel 258 on Tax Map 57, south of I70 and within the rezoning neighborhood, were rezoned to HI in 2012. (see Exhibits C and D to show change in zoning during the Comprehensive Rezoning)

For the reasons set forth below the Applicant submits that the decision of the Board during the Comprehensive Rezoning to rezone the Interchange Parcel to the HI district, but NOT further deciding to rezone the Site to the same HI district, resulted from legal mistake, in that the Board did not take into account that the HI zoning district was significantly more appropriate for the Site as well as for the Interchange Parcel.

The Applicant further submits that there has been a substantial change in the character of the Rezoning Neighborhood sufficient to justify the rezoning request. Based on both mistake in zoning and change in the character of the neighborhood, the Applicant requests that the Site be reclassified to the HI zoning district.

THE PURPOSE OF THE HI DISTRICT IS TO "PROVIDE SUITABLE LOCATIONS FOR COMMERCIAL ACTIVITIES OR LIGHT INDUSTRIAL LAND USES

THAT SERVE HIGHWAY TRAVELERS, PROVIDE GOODS AND SERVICES TO A REGIONAL POPULATION, OR USES THAT HAVE A NEED TO BE LOCATED NEAR THE INTERSTATE HIGHWAY SYSTEM TO FACILITATE ACESS BY A LARGE NUMBER OF EMPLOYEES, OR THE RECEIPT OR SHIPMENT OF GOODS BY HIGHWAY VEHICLES. IN ADDITION TO PROVIDING ACCESSIBLE LOCATIONS, THE HIGHWAY INTERCHANGE DISTRICT IS INTENDED TO PROTECT THE SAFE AND EFFICIENT OPERATION OF THE INTERCHANGE AND TO PROMOTE ITS VISUAL ATTRACTIVENESS."

2. ZONING HISTORY OF THE SITE

The Site, being located within the Urban Growth Area boundary around the City of Hagerstown, was among those "17,000 parcels and 38,000 acres of land" rezoned as part of the Comprehensive Rezoning of the Urban Growth Area in 2012. See Ordinance No. ORD-2012-08, p. 1. In adopting the Comprehensive Rezoning, the Board's goal was to "promote compatibility amongst varied uses while providing the range of land uses needed to accommodate the needs of a growing community." See Ordinance No. ORD-2012-08, p. 6. During the Comprehensive Rezoning process, the Board eliminated the agriculture zone in the Urban Growth Area which "resulted in the assignment of different zoning classification to 8,861 acres of land ... [and] all of the reclassifications result in ... decreases in land area devoted to residential and commercial uses." See Ordinance No. ORD-2012-08, p. 5 (emphasis added). To that end, the Comprehensive Rezoning of the Urban Growth Area was aimed to "positively reflect the general planning principles of providing for increased diversity, density, and intensity of uses as proximity increases towards the urban core of the County." See Ordinance No. ORD-2012-08, pp. 5-6. Given the Site's location adjacent to the I70 interchange, near extensive commercial development existing and occurring to the east and with the less intense single-family residential development separated from the Site to the west and north, divided by roads (Halfway Boulevard) and parks, the HI district should have been deemed as appropriate for the Site as it was for the Interchange Parcel, which <u>was</u> comprehensively rezoned to HI zone from its prior residential RM zoning under the goals of the 2012 comprehensive rezoning.

The Comprehensive Rezoning was guided by the principles and recommendations contained in the 2002 comprehensive plan for the County (the "Comprehensive Plan") which identifies, as major goals, the objective of promoting "the retention and expansion of existing businesses and industry while encouraging the development of new manufacturing and hi-tech industries to broaden the employment base" and providing "locations for new industry that encourage the use of existing infrastructure facilities and that take advantage of the interstate transportation system" *See Comprehensive Plan, p. 13*.

The Site, being located within the urban core of the County and adjacent to a highway interchange, is clearly appropriate for the HI zoning district, and designation of the HI zoning classification is compatible with the adjoining and nearby properties. At the time of the comprehensive rezoning of the Urban Growth Area was adopted, the Planning Department advised the Board that "at least 75% of those specific [zoning modification] requests received from property owners were approved," and that the Board would have opportunities in the future to address certain areas of the Urban Growth Area if it elected to do so. *See* Board of County Commissioners Meeting Minutes from April 17, 2012, p. 3. Therefore, the Applicant submits that if the Board were today to apply the very same policy criteria that it did during the 2012 Comprehensive Rezoning, it would not designate the Site in the RS district but rather would reclassify the Site to the HI district.

3. <u>CHANGES TO THE NEIGHBORHOOD</u>.

While the Site has been used for residential purposes long before the enactment of the Ordinance, changes to the neighborhood have occurred since the original and last Comprehensive Rezoning. During the Comprehensive Rezoning, several of the parcels within the Rezoning

Neighborhood were zoned to more intensive uses. As stated above, the Interchange Parcel was rezoned HI from RM-Residential Multi-Family, and the above referenced Parcels 262, 464 and 258, located south of I70 were rezoned from ORT-Office Research and Technology to HI. Similarly, the Marty Snook Park parcel was also rezoned from A-Agricultural to RS. Finally, the approval of the new Sheetz convenience store immediately across Downsville Pike from the Site will greatly influence changes to the Rezoning Neighborhood.

In addition, traffic travelling through the Rezoning Neighborhood has significantly increased since the Comprehensive Rezoning. As shown on the Maryland Department of Transportation, State Highway Administration Annual Average Daily Traffic 2009-2015 chart, (<u>Exhibit E</u>), traffic on that portion of Downsville Pike from Halfway Boulevard to Downsville Pike increased from 10,960 daily trips in 2012 to 12,361 daily trips in 2015. Notably, average daily trips have increased each year since 2012.

4. <u>LEGAL ARGUMENT</u>.

A. <u>The Law.</u>

A local legislative body (in Washington County, the Board of County Commissioners) may approve a piecemeal zoning map amendment, which changes the zoning classification of a property outside of the comprehensive planning process, upon finding that either there was a mistake in the existing zoning classification or that there has been a substantial change in the character of the neighborhood where the property is located. Md. Ann. Code Lane Use, §4-204(b)(2).

B. Mistake In Zoning.

Mistake in zoning, as defined by the Maryland Court of Appeals in numerous opinions related over the years, is proved by introducing evidence that shows either that the approving body failed to take into account factors at the time of comprehensive zoning which would (or should) have justified a different zoning classification, or that events have occurred subsequent to the comprehensive rezoning which show that the approving body's assumptions and premises have

since proved to be invalid. <u>Howard County v. Dorsey</u>, 292 Md. 351, 438 A.2d 1339 (1982). Specifically, "when the assumption upon which a particular use is predicated proves, with the passage of time, to be erroneous, this is sufficient to authorize a rezoning." <u>Mayor of Rockville v.</u> <u>Stone</u>, 271 Md. 655, 319 A.2d 536 (1974); see also <u>Anne Arundel County v. A-Pac Ltd.</u>, 67 Md. App. 122, 506 S. 2d 671 (1986) (stating, "when subsequent events demonstrate that any significant assumption made by the Council at the time of the comprehensive rezoning was invalid, the presumption of validity accorded to the comprehensive rezoning is overcome."). In addition, the "evidentiary burden [of proving error in existing zoning] can be accomplished ... by producing evidence that the Council failed to make any provision to accommodate a project, trend or need which it, itself, recognized as existing at the time of the comprehensive rezoning." <u>Boyce v.</u> <u>Sembly</u>, 25 Md. App. 43, 334 A.2d 137 (1975), citing also <u>Jobar Corp. v. Rodgers Forge Community Ass'n.</u>, 236 Md. 106, 202 A.2d 612 (1964) and <u>Rohde v. County Board of Appeals</u> 234 Md. 259, 199 A.2d 216 (1964).

In the case at hand, evidence exists and is presented herein which specifically and unequivocally shows that:

(1) In adopting the Comprehensive Rezoning of the Urban Growth Area, the Board intended to "positively reflect the general planning principles of providing for increased diversity, density, and intensity of uses as proximity increases towards the urban core of the County." *See* Ordinance No. ORD-2012-08, pp. 5-6. The Board mistakenly retained the RS zoning on the Site while rezoning the neighboring Interchange Parcel to the HI district instead of accounting for the Site's ideal location for HI uses and its unsuitability as an ongoing residential area due to the I70 interchange substantially similar to the situation facing the Interchange Parcel;

(2) At the time the Board maintained the RS zoning district on the Site, it also reclassified the adjoining Interchange Parcel from the RM district to the HI district despite the fact that the Interchange Parcel is undevelopable and the same facts and circumstances which justified the change in zoning for the Interchange Parcel apply to the Site. The Board did not account for the fact that designating this Site as HI would be compatible and consistent with its reclassification for the Interchange Parcel. The Board made a legal mistake by failing to recognize that the adjoining Interchange Parcel, like the Site, fronts on Downsville Pike and is significantly impacted by the traffic leaving I70, such that future development of both properties should be oriented toward highway uses and not residential uses.

This evidence is sufficient to allow the Board to grant the requested rezoning on the basis of a mistake in the existing zoning.

C. Change in the Character of the Neighborhood.

In determining if there has been a substantial change in character of the neighborhood, one must first determine what constitutes the neighborhood. <u>Montgomery v. Board of County</u> <u>Commissioners for Prince George's County, Maryland, et al.</u> 263 Md. 1, 280 A.2d 901 (1971). The concept of a neighborhood is a flexible one, and will vary according to the geographical location involved. <u>Montgomery</u>, at 5. The Applicant asserts that while adjoining properties located along Halfway Boulevard to the west are similarly zoned RS, the "neighborhood" should more properly include those commercially zoned and/or utilized properties adjoining the Site along the east side of Downsville Pike, including the coming Sheetz convenience store immediately across from the Site, zoned HI and further including the land zoned HI and ORI south of I70. The neighborhoods along Halfway Boulevard but more appropriately is the commercial corridor along Downsville Pike and near or adjacent to its interchange with I70. The Downsville Pike commercial corridor is highlighted in yellow on <u>Exhibit B.</u>

While the Site has been used for residential purposes for many years, it is currently uninhabited and is, frankly, uninhabitable. Changes to the neighborhood have occurred since the both original comprehensive zoning and the 2012 Comprehensive Rezoning. During the Comprehensive Rezoning, several parcels within Applicant's defined neighborhood were zoned to more intensive uses. As stated above, the Interchange Parcel was rezoned HI from RM, and the above referenced Parcels 262, 464 and 258, located south of I70 were rezoned HI from ORT. The adjacent Marty Snook Park land was also rezoned from A to RS.

In addition, as stated above, traffic within the neighborhood has also increased significantly. As shown on Exhibit C, traffic on that portion of Downsville Pike from Halfway Boulevard to Downsville Pike increased from 10,960 daily trips in 2012 to 12,361 daily trips in 2015. Notably, average daily trips have increased each year since 2012.

When considering the issue of "substantial change in a neighborhood, the County should consider 'all changes and pertinent facts' together in totality." <u>The Bowman Group v. Dawson</u> <u>Moser</u>, 112 Md.App. 694, 686 A.2d 643 (1996). In <u>Bowman</u> case, the Court upheld the rezoning of appellant's property by taking into consideration the following factors: 1) previous rezonings; 2) upgrades made to roads; and 3) new water and sewer lines. <u>Id</u>. Considering that multiple parcels in the neighborhood have been rezoned to HI, there has been a significant increase in traffic along Halfway Boulevard and Downsville Pike, improvements made to Halfway Boulevard, and the recently approved and coming Sheetz convenience store, these facts in totality clearly establish that there has been a substantial change in the neighborhood sufficient to justify the proposed map amendment, and that the requested HI zoning for the Site is more appropriate than the existing RS zoning.

In addition, the County anticipated and provided for the future development of the Site when including the Properly in the Urban Grown Area. The commercial corridor along Downsville Pike and rezoning of parcels in the neighborhood have transformed the neighborhood significantly and will continue to do so in the future. As stated, the Site would be better suited for a commercial use permitted by the HI District, given its location along Halfway Boulevard, Downsville Pike and the 170 interchange and the impact of the interchange and the adjacent Park and Ride property on the continuing ability to use the Site for residential purposes, as well as its proximity and access to I70.

In conclusion, the Applicant avers that it is conclusive that a substantial change in the character of the neighborhood has occurred which legally justifies a decision to approve the requested rezoning.

5. <u>AVAILABILITY OF PUBLIC FACILITIES</u>.

a.	Public Water and Sewer.	Public water and sewer are currently available to
		serve the Site.
c.	Protective Services.	The Site will be served by the Halfway Fire
		Company. Police protection will be provided by the
		Washington County Sheriff's Department.

6. <u>PRESENT AND FUTURE TRANSPORTATION PATTERNS</u>.

The Site is bounded by Halfway Boulevard and Downsville Pike and could potentially be serviced by entrances on either or both roads. Highway access to the Site is via the Downsville Pike/I70 Interchange, making access for both regional and local travelers convenient and safe. These roads and this interchange are ideal for the requested HI zoning. Both Downsville Pike and Halfway Boulevard are classified as Arterial Roads.

7. <u>COMPATIBILITY WITH EXISTING AND PROPOSED DEVELOPMENT FOR THE</u> <u>AREA</u>.

As stated above, the Site is surrounded by a mix of residential and commercial uses, and the adjacent properties to the east along Downsville Pike are all is classified in the HI district, and compatible with the requested zoning classification for the Site. A new Sheetz convenience store will be located immediately across Downsville Pike from the Site. The Site's proximity to the I70 interchange and the adjacent Park and Ride make continued residential use clearly unsuitable. The Site is well suited to serving the travelling public, however, due to this proximity, and thus the requested HI zoning makes much more sense from a land use perspective than the existing residential zoning.

8. <u>POPULATION CHANGE</u>.

The Site is currently unoccupied and this is unlikely to change in any circumstance. Rezoning the Site to HI will have no effect on the population of the Rezoning Neighborhood. The population of the Rezoning Neighborhood is, however, growing.

9. <u>COMPREHENSIVE PLAN</u>.

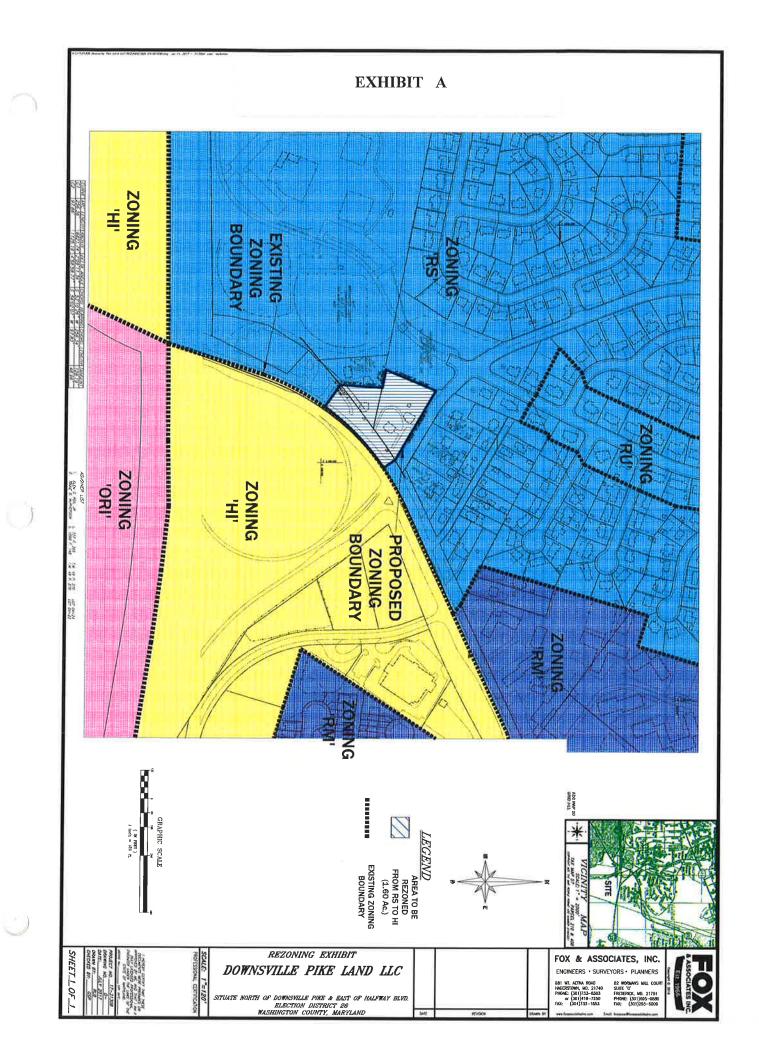
The Comprehensive Plan identifies, as major goals, the objective of promoting "the retention and expansion of existing businesses and industry while encouraging the development of new manufacturing and hi-tech industries to broaden the employment base" and providing "locations for new industry that encourage the use of existing infrastructure facilities and that take advantage of the interstate transportation system" *See Comprehensive Plan, p. 13.* In addition, the Comprehensive Plan discusses the need to sustain and expand existing businesses. *See Comprehensive Plan, p. 60.* The proposed rezoning of the Site to HI will allow for the redevelopment of the Site from a decrepit and aging single family residence to a much more appropriate retail operation serving the neighborhood and the travelling public along Downsville Pike (both Arterial Roads) and being at the end of the off-ramp from I70, such a commercial use is much more suitable for the Site and in keeping with the Comprehensive Plan. The Comprehensive Plan also identifies that appropriate commercial site locations should reflect the need to be located where the market can best be served. *See Comprehensive Plan, p. 61.* The Applicant avers that a commercial site located at the intersection of Halfway Boulevard and

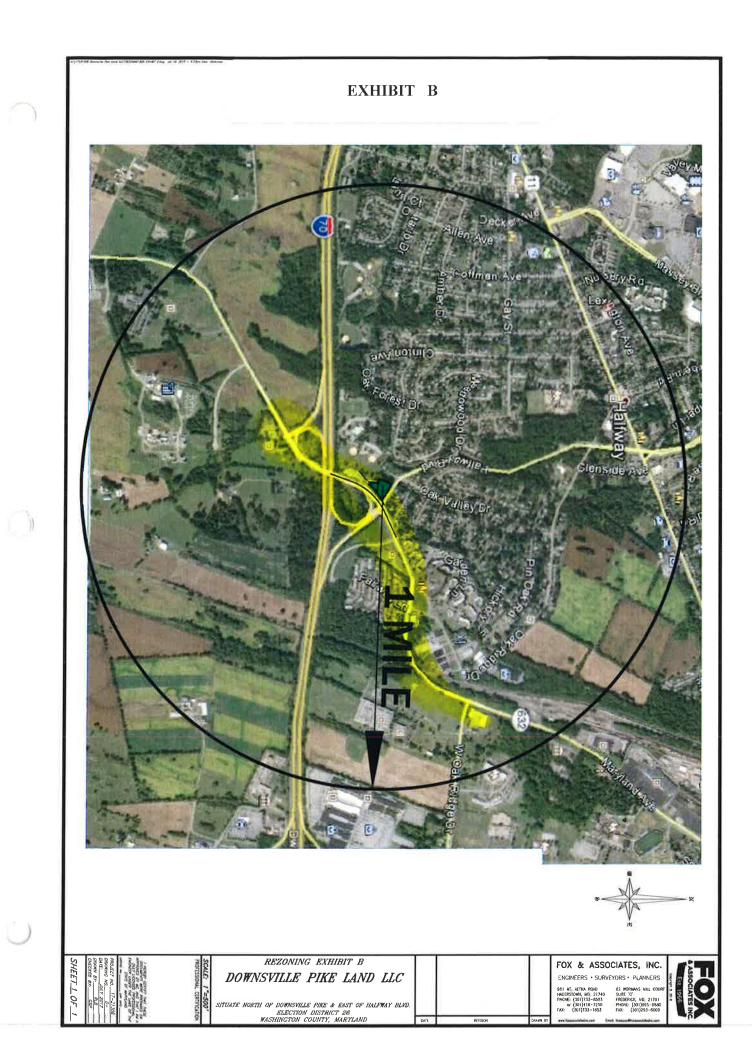
Downsville Pike and directly across from the I70 off-ramp and adjacent to the Park and Ride is an ideal location for a commercial use to serve the Halfway and South Hagerstown markets as well as interstate travelers.

8. <u>CONCLUSION</u>.

The Applicant requests that the Board approve this rezoning application as the request meets all of the legal requirements for map amendments under the Washington County Zoning Ordinance and under Maryland law to be approved. The Applicant's requested zoning map amendment will remedy the Board's failure to designate the Site for HI use. Moreover, the requested zoning map amendment will correct the Board's failure to take into account various factors related to the Site at the time of comprehensive rezoning which would have justified the HI zoning classification, and will properly reflect the substantial changes to the Rezoning Neighborhood outlined in this statement.

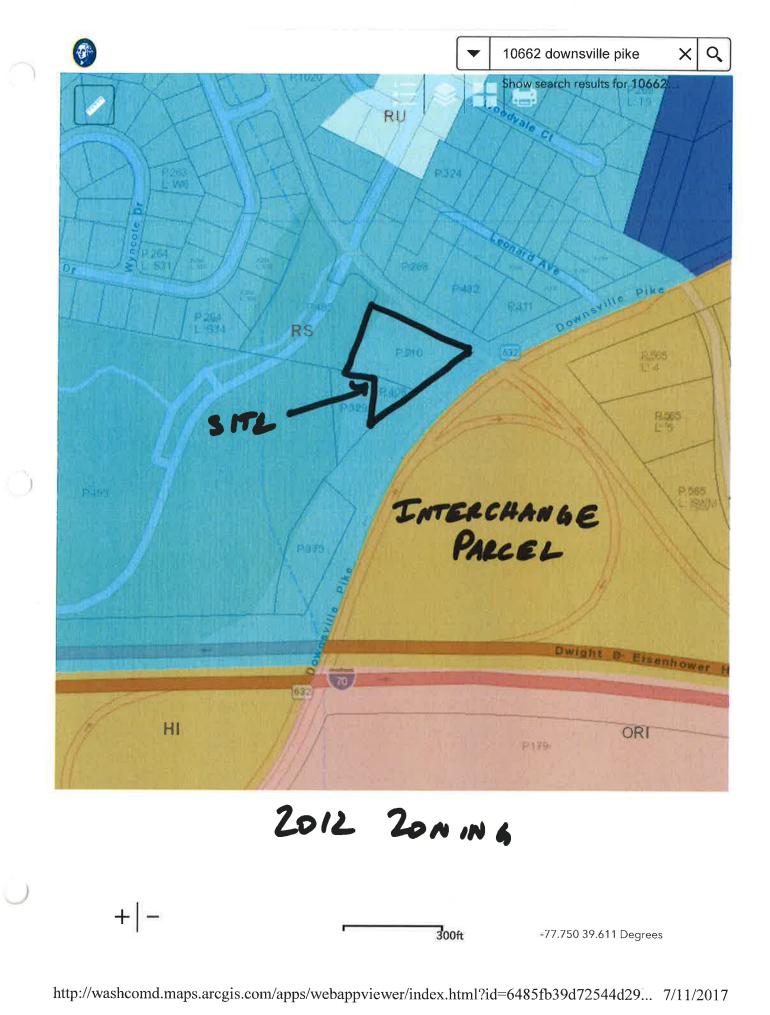
**L&B 6445218v1/13291.0001

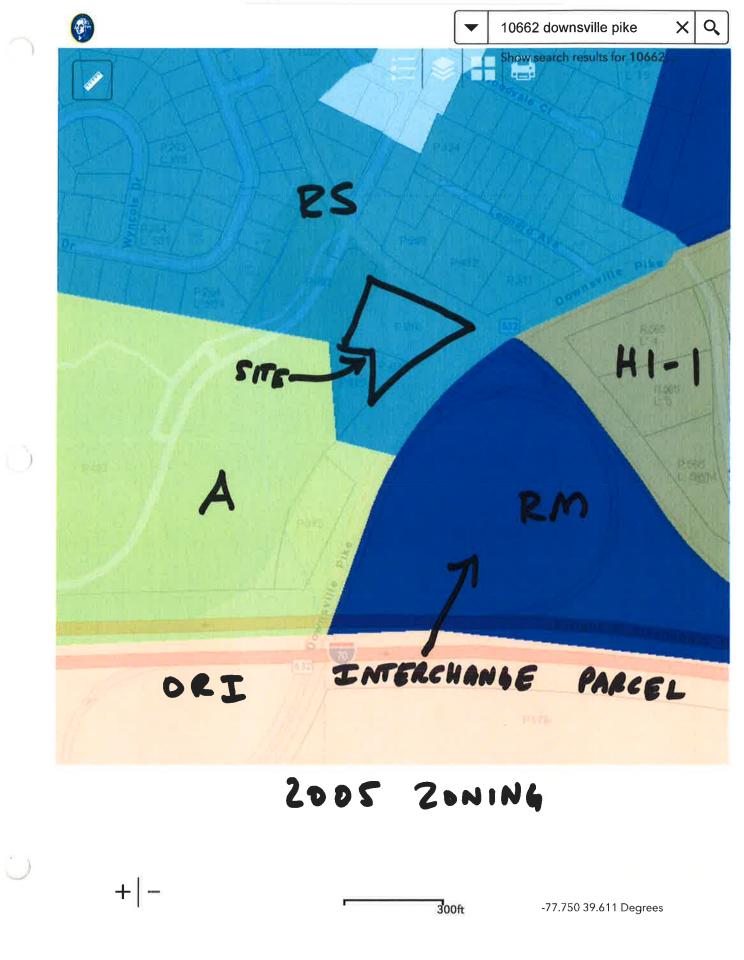




Parcel and Zoning Locator

EXHIBIT C





http://washcomd.maps.arcgis.com/apps/webappviewer/index.html?id=6485fb39d72544d29... 7/11/2017

DATA SERVICES ENGINEERING DIVISION	OFFICE OF PLANNING AND PRELIMINARY ENGINEERING	STATE HIGHWAY ADMINISTRATION	MARYLAND DEPARTMENT OF TRANSPORTATION
INEERING DIVISION	RELIMINARY ENGINEERING	DMINISTRATION	FOF TRANSPORTATION

AADT'S OF STATIONS FOR THE YEARS 2009 - 2015

which the AADT applies) and the historic AADT for each station. The report is sorted by county, route, and mile point 2015). It contains the county, route, mile point, location ID, location description (description of the road segment for In ascending order This report reflects the Annual Average Daily Traffic (AADT) in Maryland for the last seven years (2009 through

and validated on a daily basis. Stations denoted by a "T" followed by a four-digit number, contain data provided by Maryland Toll Authority (ATR's). These ATR's collect length, volume and/or classification data, which is then downloaded, loaded into a database Stations denoted by a "P" followed by a four-digit number, contain data collected from Automatic Traffic Recorders

Stations denoted by a "B" or "S" followed by a multiple-digit number, contain data from Maryland's portable count are applied to counts which were not taken during the current year loaded. The data for these stations is collected on a three or six year cycle depending on the roadway. Growth Factors program. The portable count program only collects volume and/or classification data, which is manually validated and

data and applying factors from permanent count stations. The AADT data contained in this report is estimated. The AADT estimates are derived by taking 48-hour machine count

"3" represents the count taken in 2012 and so forth. year when data was collected (in 2015), "1" represents the count taken in 2014, "2" represents the count taken in 2013. actually taken. The last digit represents the number of years prior to the actual count. Where "0" represents the current A special numeric code was added to the AADT numbers, starting in 2006, to identify the years when the count was

	sintend they to	linized are n	hold and ital	Note: AADTs that are hold and italicized a	Note: AA		()):	1	
4,344	4,233	4,232	4,251	4,240			1.79 168 TO PENNSYLVANIA AVE	0.81	S2011210321	PEINNS TLVAINIA AVE	2	6
71	70	195	195	185	185	174	6.33 PEARRE RD TO MD 144	0.00	8210053		2 C	3 8
100	85	84	83	82	9	00			0010010	MOODMONT BD	ي م	3
			;	3		8	0.25 PENNSYLVANIA ST/L TO MD 903 (AHFAD)	0,00	B210074	MOUNTAIN RD	თ	6
100	85	84	ß	82	81	80	1.16 MOUNTAIN RD (BACK) TO NATIONAL PIKE (AHEAD)	0.25	B210074	MOUNTAIN RD	903	6
480	485	484	483	482	491	490	1.23 MD 34 TO MD 34	0.00	B210043	S MAIN ST	845 A	
12,361	12,050	10,892	10,871	10,960	12,152	12,081	9.71 HALFYWAY BLYD I'U DUWNSVILLE PIKE	0.12	04040			;
5,781	5,640	5,545	5,564	5,553	5,652	5,601		1	P4026	DOWNSVILLE PIKE	632	MD
2,481	2,420	2,495	2,504	2,493	2,542	2,521		0.00	B4006	DOWNSVILLE PIKE	632	MD
005	080	000	007	000			3 34 MD 63 TO MD 64	0 00	B4005	DOWNSVILLE PIKE	632	MD
		707	FRA	583	592	581	4.35 IS 70 RAMP TO PENNSYLVANIA ST/L	0.00	B4004	HEAVENLY ACRES RIDGE	615	M
1.234	1.203	1,202	1,201	1,210			2.01 PENNERSVILLE RD TO PEN MAR RD	1.81	S2011210333	PEN MAR RD	040	MD
1.945	1.895	1,895	1,884	1,893	1,882	1,871	1.81 FREDERICK CO/L TO PENNERSVILLE RD	0.00	84003		550	
3,254	3,173	3,172	3,181	3,170	3,482	3,451	0.82 BLACKBERRY LA TO MD 63	0.00	1000 I			
1,614	1,573	1,572	1,581	1,580	1,652	1,641	DAVE MID ST TO BLACKBERRY LA	e	B4004		494	B i
2,754	2,683	2,682	2,691	2,680	2,722	2,701		0.00	B4030	FAIRVIEWRD	494	
2,200	2,115	2,114	2,123	2,112	2,151	2,130		4				5
2,200	2,115	2,114	2,123	2,112	2,151	2,730		6 40	6665B	RAVEN ROCK RD	491	MD
0,220	0,000	- and -						0.00	6665B	RAVEN ROCK RD	491	MD
- 100 - 100	5 805	5.804	5,833	5,822	5,931	5,880	4.62 MD 64 TO PENNSYLVANIA ST/L	2,77	B3937	RINGGOLD PIKE	418	MD
4 100	4 005	4.004	4.023	4.012	4,091	4,060	2.77 MD 60 TO MD 64	0.00	B3935	RINGGOLD PIKE	418	MD
6,931	6,770	8,105	8,144	8,123	8,272	8,201	5,91 MU 894 TO IS 70	3.67	DCERCO			
2,711	2,650	3,995	4,014	4,003	4,082	4,051	3.67 LUCHER RD TO MD 894	2.11	7660		144 M/R	
982	961	096	975	964	983	972		0,00	B3991		144 WE	MD
5,112	4,981	4,990	4,622	4,661	4,640	4,502	1.47 US 40 TO WESTERN MARYLAND PKWY	0.00	B3994	A WASHINGTON ST	144 VVA	
3,214	3,133	3,132	3,141	3,130	3,412	3,381	3.02 PLEASANT VALLEY RU TO FREDERICK CO/L	16'7	00000			
3,584	3,493	3,492	3,511	3,500	3,852	3,821	2.51 WOLFSVILLE RD TO PLEASANT VALLEY RD	0,17			1 :	
4,314	4,213	4,212	4,231	4,220	4,552	4,511	0.17 MD 64 TO WOLFSVILLE RD	0.00	B3084	בטאאורו ב פט	7	
2,182	2,131	2,130	2,112	2,101	2,740	2,202					1	5
2,645	2,574	2,5/3	2,562	2,04	2,270	200 C		16,58	B3971	LAPPANS RD	68	MD
4,765	4,644	4,643	4,652	4,001	4,140	2 502		13,35	B3970	LAPPANS RD	68	MD
11,212	10,951	10,960	10,002	Lacie	10,770	4 660	13 35 MD 632 TO MD 65	10.48	B3959	LAPPANS RD	68	MD
3,122	3,041	3,050	767'0	0,021	2,210	501 JO	10.48 IS 81 TO MD 632	8.29	B3957	LAPPANS RD	68	MD
4,142	4,041	4,040	4,432	a 4,4∠	4,010	24F E	8.29 US 11 TO IS 81	7.31	B3966	CONOCOCHEAGUE ST	68	MD
2,172	2,121	2,120	2,022	2,011	2,000	4 539	7.31 CEDAR RIDGE RD TO US 11	3,92	B3985	CLEARSPRING RD	68	MD
2,605	2,034	2,000	r,044	-,	3 050	1 000	3.92 MD 56 TO CEDAR RIDGE RD	2.74	B3964	CLEARSPRING RD	68	MD
2000	1634	0 523	2 542	2 531	2 580	2.482	2.74 US 40 TO MD 56	0.00	B4022	CLEARSPRING RD	68	MD
5.252	5,131	5,130	5,332	5,321	5,420	5,422	12.20 GAPLAND RD TO US 40AL	5,10	B3963	ROHRERSVILLE RD	67	MD
4.432	<u> </u>	4,320	4,202	4,191	4,270	4,402	5.10 YARROWSBURG RD TO GAPLAND RD	2.60	B3962	ROHRERSVILLE RD	67	MD
AADT 2015	AADT 2014	<u>AADT</u> 2013	<u>AADT</u> 2012	<u>AADT</u> 2011	AADT 2010	<u>AADT</u> 2009	MP LOCATION DESCRIPTION	MP	LOCATION	ROADNAME	TE	ROUTE
							As of: 06/21/2016			ton	Washington	¥
P	X	2				15	STATE HIGHWAY ADMINISTRATION STATE HIGHWAY ADMINISTRATION DATA SERVICES ENGINEERING DIVISION ANNUAL AVERAGE DAILY TRAFFIC (AADT) 2009-2015			s.		
						4	MADUI AND DEDA DEMENE OFFELANDOOD					

681

)

ł,

,

Note: AADTs that are bold and italicized are counter year

ADJOINING PROPERTY OWNER LIST

TAX MAP 0057 PARCEL 0495	TAX MAP 0057 PARCEL 0565
TAX ID#26-038308	TAX ID#10-031478
Washington Co. Commissioners	632 Joint Venture LLP
Court House	P.O. Box 889
Hagerstown, Maryland 21740	Hagerstown, Maryland 21741-0889
TAX MAP 0057 PARCEL 0208	TAX MAP 0057 PARCEL 0375
TAX ID#26-023017	TAX ID#10-014263
Karen J. Funk	Washington Co. Commissioners
Eric F. Funk	Court House Annex
17906 Halfway Boulevard Hagerstown, Maryland 21740-1332	Hagerstown, Maryland 21740
TAX MAP 0057 PARCEL 0432	TAX MAP 0057 PARCEL 0329
TAX ID#26-006821	TAX ID#26-018862
William Lee Divelbliss	John D. Wastler
17910 Halfway Boulevard	10650 Downsville Pike
Hagerstown, Maryland 21740	Hagerstown, Maryland 21740-1734
TAX MAP 0057 PARCEL 0311	INTERSTATE 70 (I-70) Highway
TAX ID#26-022134	
Dennis L. Price	State Highway Administration
Diane C. Price	Box 717
10702 Downsville Pike	Baltimore, Maryland 21203
Hagerstown, Maryland 21740-1774	
TAX MAP 0049 PARCEL 0270	
TAX ID#26-033306	
Glenn S. Rea, Jr.	
10801 Oak Valley Drive	
Hagerstown, Maryland 21740-7868	

**L&B 6436201v1/13291.0001

Real Property Data Search w3

Search Result for WASHINGTON COUNTY

Account Identifie Dwner Name: Malling Address: Premises Address: Map: Grid 0057 0007 Special Tax Ar Primary Struct 1928 Stories 2 Land: Improvements Total: Preferential Lan	: ss: d: Parcel: 2 0408 reas: ture Built	DOWNSVILL 10306 REMI HAGERSTO 10656 DOW	E PIKE LAND L NGTON DR 2NE WN MD 21740-0	Owner Inform LC D FLR 0000 on & Structure	Use: Principal Deed Ref e Information Legal De	scription: Lot:	Assessment Year:	ES WNSVILLE PIKE Plat No:
Aailing Address Premises Address Map: Grid 0057 0002 Special Tax Ar Primary Struct 1928 Stories 2 Land: Improvements Total:	ss: d: Parcel: 2 0408 reas: ture Built	10306 REMI HAGERSTO 10656 DOW HAGERSTO	E PIKE LAND L NGTON DR 2NE WN MD 21740-(Locatio NSVILLE PIKE WN 21740-0000 Subdivision:	LC D FLR 0000 on & Structure) Sectio	Use: Principal Deed Ref e Information Legal De	erence: scription: Lot:	NO /05486/ 00 0.50 ACRI 10656 DO Assessment Year:	ES WNSVILLE PIKE Plat No:
Aailing Address Premises Address Map: Grid 0057 0002 Special Tax Ar Primary Struct 1928 Stories 2 Land: Improvements Total:	ss: d: Parcel: 2 0408 reas: ture Built	10306 REMI HAGERSTO 10656 DOW HAGERSTO	NGTON DR 2NE WN MD 21740-(Locatio NSVILLE PIKE WN 21740-0000 Subdivision:	D FLR 0000 on & Structure) Sectio	Principal Deed Ref e Information Legal De	erence: scription: Lot:	NO /05486/ 00 0.50 ACRI 10656 DO Assessment Year:	ES WNSVILLE PIKE Plat No:
Premises Addres Map: Grid 0057 0002 Special Tax Ar Primary Struct 1928 Stories 2 Land: Improvements Total:	ss: d: Parcel: 2 0408 reas: ture Built	HAGERSTO 10656 DOW HAGERSTO	WN MD 21740-(Location NSVILLE PIKE WN 21740-0000 Subdivision:	0000 on & Structure) Sectio	e Information Legal De	scription: Lot:	0.50 ACRI 10656 DO Assessment Year:	ES WNSVILLE PIKE Plat No:
Map: Grid 0057 0002 Special Tax Ar Primary Struct 1928 Stories 2 Land: Improvements Total:	d: Parcel: 2 0408 reas: ture Built	HAGERSTO	NSVILLE PIKE WN 21740-0000 Subdivision:) Sectio	Legal De	Lot:	10656 DO Assessment Year:	WNSVILLE PIKE Plat No:
Map: Grid 0057 0002 Special Tax Ar Primary Struct 1928 Stories 2 Land: Improvements Total:	d: Parcel: 2 0408 reas: ture Built	HAGERSTO	NSVILLE PIKE WN 21740-0000 Subdivision:) Sectio	Legal De	Lot:	10656 DO Assessment Year:	WNSVILLE PIKE Plat No:
0057 0002 Special Tax Ar Primary Struct 1928 Stories 2 Land: Improvements Total:	2 0408 reas: ture Built	Sub District:	+		on: Block:			
Special Tax Ar Primary Struct 1928 Stories 2 Land: Improvements Total:	reas: ture Built			Town:			2017	Plat Ref:
1928 Stories 2 Land: Improvements Total:				Ad Val			NON	E
2 Land: Improvements Total:		Above Grade Livin 900 SF	g Area	Tax Cla Finished	ass: Basement Area		perty Land Area 780 SF	County Use
Land: Improvements Total:	Basement YES	Type Standard Unit		erior \ME	Full/Half Bath 1 full	Garag	e Last Major	Renovation
Improvements Total:		OTANDARD ONT		Value Inform				
Improvements Total:		Base Valu	6	Value		Phase-in A	ssessments	
Improvements Total:		Base vulu		As of 01/01/20	017	As of 07/01/2016	А	s of 7/01/2017
Total:		8,700		8,700				
		10,200		10,200				
Preferential La		18,900		18,900		18,900		8,900
J	nd:	0		T (0	
				Transfer Infor	mation			
Seller: CARBA	UGH BONNIE L E	T AL		: 04/24/2017			Price: \$50,00	0
Type: ARMS LE	ENGTH IMPROVE	D	Deed	11: /05486/ 00	0190		Deed2:	
Seller: RICE AI	NITA V		Date:	: 12/07/2015			Price: \$0	
Type: NON-AR	MS LENGTH OTH	IER	Deed	11: /05119/ 00)426		Deed2:	
Seller:			Date	:			Price:	
Туре:			Deed	11:			Deed2:	
			E	xemption Info	ormation			
Partial Exempt A	ssessments:	Class			07/01/201	6	07/01/201	7
County:		000			0.00			
State:		000			0.00		0.0010.00	
/lunicipal:		000			0.00 0.00		0.00 0.00	
Tax Exempt: Exempt Class:			Spec NON	cial Tax Reca NE	apture:			
			Homest	ead Applicati	on Information			
Iomestead Appl	lication Status: N	o Application						
			Homeowners'	Tax Credit Ar	oplication Informat	on		

Tri-State Signature Settlements, LLC File No. TE-10107M Tax ID # 26-023114

This Deed, made this 21st day of April, 2017, by and between Connie Proctor, Bonnie L. <u>Carbaugh</u>, Ronald G. <u>Rice</u> and Donald W. <u>Rice</u>, GRANTORS, and <u>Downsville Pike Land, LLC</u>, a Maryland Limited Liability Company, GRANTEE.

- Witnesseth -

That for and in consideration of the sum of Fifty Thousand And 00/100 Dollars (\$50,000.00), which includes the amount of any outstanding Mortgage or Deed of Trust, if any, the receipt whereof is hereby acknowledged, the said Grantors do grant and convey to the said Downsville Pike Land, LLC, in fee simple, all that lot of ground situate in the County of Washington, State of Maryland and described as follows, that is to say:

All the following described lot of land, together with any improvements thereon situate in Washington County, Maryland, on the Northwest side of the Downsville Hagerstown Turnpike, about two miles South of Hagerstown, and being more particularly described as follows:

Beginning at a stone standing near the west or northwest side of the Hagerstown and Downsville Turnpike and at the end of the 17^{th} or South 79 ¼ degrees East 89 ½ perch line of a deed from Edward A. Shaffer, Executor, to John H. Eldridge, dated July 13, 1892, and running thence reversing said 17^{th} line North 79 ½ degrees West 181 feet, then leaving the outlines of the aforesaid deed 2 degrees East 185 feet, passing a stone on the North side of the aforesaid turnpike to the middle of said turnpike, then with the turnpike North 63 degrees East 252 feet to the place of beginning; containing approximately 0.50 acres of land, more or less.

Subject to and together with the covenants, restrictions, rights of way and easements of record applicable thereto.

Being the same property described and conveyed in the deed from Bonnie L. Carbaugh, Personal Representative of the Estate of Arthur T. Samuels unto Bonnie L. Carbaugh, Ronald G. Rice, Connie Proctor and Donald W. Rice dated July 17, 2015, and recorded December 7, 2015 in Liber 5119 at folio 0426 among the Land records of Washington County, Maryland.

Together with the buildings and improvements thereon erected, made or being; and all and every, the rights, alleys, ways, waters, privileges, appurtenances and advantages thereto belonging, or in anywise appertaining.

To Have and To Hold the said tract of ground and premises above described and mentioned, and hereby intended to be conveyed, together with the rights, privileges, appurtenances and advantages thereto belonging or appertaining unto and to the proper use and benefit of the said Downsville Pike Land, LLC, in fee simple.

And the Grantors hereby covenant that they have not done or suffered to be done any act, matter or thing whatsoever, to encumber the property hereby conveyed; that they will warrant specially the property hereby granted; and that they will execute such further assurances of the same as may be requisite.

 \mathbf{r}

 \mathbf{t}

201

43

į.

 \mathbf{Q}

.

	WITNESS:			
		C	Connie Proctor Bonni L. Carbaugh Bonnie L. Carbaugh	(Seal)
			Ronald G. Rice	(Seal
	STATE OF MARYLAND	-	Donald W. Rice Commine J. Prostor Oscorey in fact	منگ
	COUNTY OF WASHINGTON	> SS		
\bigcirc	Public of the State and County aforesaid Ronald G. Rice and Donald W. Rice, [*] th be the persons whose names are subscril the purposes therein contained, and furt my presence signed and sealed the same recited herein is correct. By Connie J. Proctor, His IN WITNESS WHEREOF, I her	d, personally ne Grantors h bed to the wi her acknowle , giving oath Attorne	erein, known to me (or satisfactor thin instrument, and acknowledged edged the foregoing Deed to be th under penalties of perjury that the y In Fact	L. Carbaugh ily proven) t d the same fo eir act, and i
	LESA N. DAVIS Notary Public Washington County Maryland My Commission Expires April 2, 2018	IJ	Notary Public My commission expires 472	24.8
	THIS IS TO CERTIFY that the with undersigned, an Attorney duly admitted	in Deed was to practice b	s prepared by, or under the supe efore the Court of Appeals of Mary Ferri Ahn Lowery, Esquire	rvision of th yland.
	AFTER RECORDING, PLEASE RETU Tri-State Signature Settlements, LLC 1185 Mount Aetna Road Hagerstown, MD 21740			

TODD L. HERSHEY, TREASURER

1



Certification of Exemption from Withholding Upon Disposition of Maryland Real Estate Affidavit of Residence or Principal Residence

Based on the certification below, Transferor claims exemption from the tax withholding requirements of §10-912 of the Tax-General Article, Annotated Code of Maryland. Section 10-912 provides that certain tax payments must be withheld and paid when a deed or other instrument that effects a change in ownership of real property is presented for recordation. The requirements of §10-912 do not apply when a transferor provides a certification of Maryland residence or certification that the transferred property is the transferor's principal residence.

1.	Transferor Informati Name of Transferor	ion Bonnie L. Carbaugh
2.	Reasons for Exempti	ion
	Resident Status	I, Transferor, am a resident of the State of Maryland.
		Transferor is a resident entity as defined in Code of Maryland Regulations (COMAR)03.04.12.02B(11), I am an agent of Transferor, and I have authority to sign this document on Transferor's behalf.
	Principal Residence	Although I am no longer a resident of the State of Maryland, the Property is my principal residence as defined in IRC 121 (principal residence for 2 (two) of the last 5 (five) years) and is currently recorded as such with the State Department of Assessments and Taxation.
		jury, I certify that I have examined this declaration and that, to the best of my , correct, and complete.
3a.	Individual Transfero	rs
		Bonnie L. Carbaugh
	Witness	Barnie P. Carbauch Signature
3b.	Entity Transferors	
	Witness/Attest	Name of Entity
		Ву
		Name
		Title

BOOK: 5486 PAGE: 193

MARYLAND FORM WH-AR

Certification of Exemption from Withholding Upon Disposition of Maryland Real Estate Affidavit of Residence or Principal Residence

Based on the certification below, Transferor claims exemption from the tax withholding requirements of §10-912 of the Tax-General Article, Annotated Code of Maryland. Section 10-912 provides that certain tax payments must be withheld and paid when a deed or other instrument that effects a change in ownership of real property is presented for recordation. The requirements of §10-912 do not apply when a transferor provides a certification of Maryland residence or certification that the transferred property is the transferor's principal residence.

1.	Transferor Informati Name of Transferor	on Ronald G. Rice
2.	Reasons for Exempti	on
	Resident Status	I, Transferor, am a resident of the State of Maryland.
		Transferor is a resident entity as defined in Code of Maryland Regulations (COMAR)03.04.12.02B(11), I am an agent of Transferor, and I have authority to sign this document on Transferor's behalf.
	Principal Residence	Although I am no longer a resident of the State of Maryland, the Property Is my principal residence as defined in IRC 121 (principal residence for 2 (two) of the last 5 (five) years) and is currently recorded as such with the State Department of Assessments and Taxation.
		jury, I certify that I have examined this declaration and that, to the best of my , correct, and complete.
la.	Individual Transfero	rs
	Witness	Name Name Signature
3b.	Entity Transferors	
	Witness/Attest	Name of Entity
		Вү
		Name
		Title

2017

BOOK: 5486 PAGE: 194



Certification of Exemption from Withholding Upon Disposition of Maryland Real Estate Affidavit of Residence or Principal Residence

Based on the certification below, Transferor claims exemption from the tax withholding requirements of §10-912 of the Tax-General Article, Annotated Code of Maryland. Section 10-912 provides that certain tax payments must be withheld and paid when a deed or other instrument that effects a change

in ownership of real property is presented for recordation. The requirements of $\S10-912$ do not apply when a transferor provides a certification of Maryland residence or certification that the transferred property is the transferor's principal residence.

1.	Transferor Informati Name of Transferor	on Connie Proctor					
2.	Reasons for Exemption	DN					
	Resident Status	I, Transferor, am a resident of the State of Maryland.					
		Transferor is a resident entity as defined in Code of Maryland Regulations (COMAR)03.04.12.02B(11), I am an agent of Transferor, and I have authority to sign this document on Transferor's behalf.					
	Principal Residence	Although I am no longer a resident of the State of Maryland, the Property is my principal residence as defined in IRC 121 (principal residence for 2 (two) of the last 5 (five) years) and is currently recorded as such with the State Department of Assessments and Taxation.					
	Under penalty of perj knowledge, it is true,	jury, I certify that I have examined this declaration and that, to the best of my correct <u>,</u> and complete.					
Ba.	Individual Transferor	S					
	Witness	Connie Proctor Name					
		Commine Prostor					
b.	Entity Transferors						
	Witness/Attest	Name of Entity					
		Βγ					
		Name					
		Title					

BOOK: 5486 PAGE: 195

maryland form WH-AR

.

Certification of Exemption from Withholding Upon Disposition of Maryland Real Estate Affidavit of Residence or Principal Residence

Based on the certification below, Transferor claims exemption from the tax withholding requirements of §10-912 of the Tax-General Article, Annotated Code of Maryland. Section 10-912 provides that certain tax payments must be withheld and paid when a deed or other instrument that effects a change in ownership of real property is presented for recordation. The requirements of §10-912 do not apply when a transferor provides a certification of Maryland residence or certification that the transferred property is the transferor's principal residence.

1.	Transferor Informati Name of Transferor	on	Donald W. Rice					
2.	Reasons for Exempti	on						
	Resident Status	X	I, Transferor, am a resident of the State of Maryland.					
			Transferor is a resident entity as defined in Code of Maryland Regulations (COMAR)03.04.12.02B(11), I am an agent of Transferor, and I have authority to sign this document on Transferor's behalf.					
	Principal Residence		Although I am no longer a resident of the State of Maryland, the Property Is my principal residence as defined in IRC 121 (principal residence for 2 (two) of the last 5 (five) years) and is currently recorded as such with the State Department of Assessments and Taxation.					
	Under penalty of per knowledge, it is true	jury, i , corre	I certify that I have examined this declaration and that, to the best of my ect, and complete.					
Ja.	Individual Transfero	rş						
	Witness		Donald W. Rice					
			Signature J. River Ing. Signature J. Riverton POA					
3b.	Entity Transferors							
	Witness/Attest		Name of Entity					
			Ву					
			Name					
			Title					

LR - Deed (w Taxes) Recording Fee - ALL 20.00 Name: Rice Ref: LR - County Transfer Tax - linked 0.00 LR - Surcharge - linked 40.00 LR - Recordation Tax -380.00 linked LR - State Transfer Tax 250.00 – linked LR - NR Tax - 1kd 10.00 -----690.00 SubTotal: ------------710.00 Total: 04:09 04/24/2017 CC21-RZ #8241708 CC0403 -Washington County/CC04.03.03 -Register Ø3

This page not to be counted in calculating Recording Fee

Clerk of Circuit Court Washington County, Maryland

Dennis J. Weaver, Clerk 24 Summit Avenue Hagerstown, MD 21740 301-790-7991

For Clerks Use Only	
Improvement Fee_	40.00
Recording Fee	20.00
County Transfer Tax	(
Recordation Tax	380.0
State Transfer Tax	250,1
Non-Resident Tax	
TOTAL	690,0

WASHING N COUNTY CIRCUIT COURT (Land Records) DJW 5486, p. 0196, h CE18_5438, Date available 04/27/2017. Printed 07/11/2017.

State of Maryland BOOK: 5480 PAGE: 197 Baltimore City County: Washington Information provided is for the use of the Clerk's Office, State Department of									
11907	Assessments a	nd Taxation, and in Black Ink On	County F	inauce	Office Only.	i aj	Saeco Reserved for Girent Carlin Ork Recording Vision 2010		
Type(s)		lox if addendum Inte		Attache	d,)		Clerk R		
of more uncerto	X Deed Deed of Tru		rtgnge	H	Other	Other -	t		
Conveyance Type Check Box	X Improved S Arms-Leng	ale Unim	proved Sale -Length [2]	μ	Multiple Accounts Arms-Length [3]	Not an A	Arms-		
Tax Exemptions	Recordination						served		
(if applicable) Cite or Explain Authority	State Transfer						ace Re		
	County Transf	èr 🛛					, S		
F [ntion Amou					e Office Use Only	
	Purchase Price/C Any New Morts		\$	50,0	00.00		Consideration	urdation Tax Cor	nameration
Consideration	Balance of Exist		S S			X () %	= \$	
and Tax Calculations	Other:	0 00	\$	~		Less Exempt	ion Amount	- \$	
Galoulutions	Other:		\$			Total Transfe Recordstion	ir Tax Tax Consideratio	= \$ on \$	
						X() per \$500	= <u>\$</u>	
1	Full Cash Value		S	-		TOTAL DU		\$	
5		nt of Fees		_	oc. 1		Doc. 2	Agent:	
	Recording Char, Surcharge	ge	\$		40.00	\$			
	State Recordation	on Tax	\$		40.00 80.00	s		Tax Bill:	
Fees	State Traisfer T		\$	_	50.00	\$		C.B. Credi	it:
	County Transfer	r Tax	\$			\$			
	Other		S			\$		Ag. Tax/O	Dillier:
	Other		\$			\$			
Description of	District	Property Tax ID (26-0231		Gn	intor Liber/Follo 5119/426		նոր	Parcel No	
Property		Subdivision Nar			Lot (3n)	Block (3b)	Sect/AR (3c)	Plat Ref.	SqI [°] I/A crenge (4
SDAT requires					Locker	1,100.1 (00)			odr unter en go (
submission of all applicable information.			L	.ocntio	Address of Prope	rty Being Con-	veyed (2)		
A maximum of 40	10656 Downs	ville Pike, Hagers							
characters will be		Oth	er Property	Identi	Ners (If applicable)			Water Me	ter Account No.
ndexed in accordance	ResidentialX	or Non-Residential	I i'ce	Simple	X or Ground Ren		nount: N/A		
vith the priority cited in Real Property Article		ance7 Yes XN		iption//	Amt. of SqFVAcreag	e Transferred:	N/A		
Section 3-104(g)(3)(i).									
	If Partial Conve	ynnee, List Improve Doc. 1 - Gm		11111	N/A	1	Doc. 2 – 0	Grantor(s) Name	(3)
	Connie Procto	or, Bonnie L. Carb		ne(a)			D'di L		
Transferred From	Ronald G. Rice, Donald W. Rice								
	Doc. 1 – Owner(s) of Record, If Different from Granior(s) Doc. 2 – Owner(s) of Record, if Different from Granior(s)								
		Doc. 1 - Grn	utee(s) Non	nc(s)			Doc. 2 -	Grantee(s) Name	(5)
_	Downsville Pike Land, LLC								
Transferred To	New Owner's (Grantee) Mailing Address								
	10306 Bomin	gton Drive, 2nd F	Happerein	-		ej mailing A di	11 038		
9		– Additional Name				Doc. 2	- Additional N	nines to be Index	red (Optionni)
Other Names to Be Indexed									
							8		Cumbrat Barr
Contact/Mail	Name: Da	vid Hess	iment Subm	nitted I	ly or Contact Perso			Return to	Contact Person
mormanon		-State Signature S	Settlements	s, LLC				Hold for	Pickup
		85 Mount Aetna F							
	Ha	gerstown, MD 21	740	Letter i		01) 797-0600			ddress Provided
	1 1 JM		X No		L DEED AND A P c property being cor				ANDER
		Yes Yes						11001001001	
	Assass	Yes X No Will lue property being conveyed be lhe grantee's principal residence? Assessment Yes X No Does transfer include personal property? If yes, identify:							
	Assessme Informatio	on	Yes X No Was property surveyed? If yes, attach copy of survey (if recorded, no copy requ			THE OWNER WATER OF THE OWNER OF THE OWNER OF THE OWNER OWNER OF THE OWNER OWNE	the second se	ecorded, no copy r	required).
		1.2		Assessment litre Only - Do Not Write Below Thi					
	informatio	Yes	Asse			VAA!-	10 - A	Trar	Proceen Varifiantia-
nida tion		erification	Asse	tural V	erification	Whole Deed Refere	Part nce:	Tran. I Assigned Pro	Process Verification perty No.:
y Validation	Informatio Terminal V Transfer Num Year	erification	Asso Agricul	tural V	erification Geo.	Deed Refere	nce: p	Assigned Pro Sub	Block
əuniy Validation	Informatio Terminal V Transfer Num Year Land	erification ber	Asso Agricul Date Rec	tural V	erification	Deed Refere Ma	nce: p	Assigned Pro Sub Plat Section	perty No.:
or County Validation	Information Terminal V Transfer Num Year Land Buildings Total	erification ber	Asso Agricul Date Rec	tural V	erification Geo. Zoning	Deed Refere Ma Gri Pa	nce: p d	Assigned Pro Sub Plat	Block
ed for County Validation	Information Terminal V Transfer Num Year Land Buildings	erification ber	Asso Agricul Date Rec	tural V	Geo. Zoning Use	Deed Refere Ma Gri Pa	nce: P d rcel	Assigned Pro Sub Plat Section	Block
served for County Validation	Information Terminal V Transfer Num Year Land Buildings Total	erification ber	Asso Agricul Date Rec	tural V	Geo. Zoning Use	Deed Refere Ma Gri Pa	nce: P d rcel	Assigned Pro Sub Plat Section	Block
Space Reserved for County Validation	Information Terminal V Transfer Num Year Land Buildings Total	erification ber	Asso Agricul Date Rec	tural V	Geo. Zoning Use	Deed Refere Ma Gri Pa	nce: P d rcel	Assigned Pro Sub Plat Section	Block

(4)

1.0

0

Real Property Data Search w3

Search Result for WASHINGTON COUNTY

View I	And a second		the factor in the second distribution for any	ent Redemption			Vie	ew GroundRent Reg	listration
Account lo	lentifier:		District - 26	Account Numb					
					Owner Informat			DEOLDE	
Owner Nai	ne:		DOWNSVILLE PIKE LAND LLC			Use: Principal R	esidence:	RESIDE NO	NHAL
Mailing Address:			10306 REMINGTON DR 2ND FLR HAGERSTOWN MD 21740-0000			Deed Refe	rence:	/05488/	00165
				Locatio	on & Structure In	nformation			
Premises Address:			NSVILLE PIKE)	Legal Desc	ription:	1.10 AC 10662 D	RES OWNSVILLE PIKE	
Мар: 0057	Grid: 0002	Parcel: 0210	Sub District:	Subdivision:	Section	: Block:	Lot:	Assessment Year: 2017	Plat No: Plat Ref:
Special '	Tax Areas:				Town:			NO	NE
					Ad Valor	em:			
					Tax Class	s:			
Primary 1950	Structure	Built	Above Grade Livin 1,196 SF	ng Area	Finished B	asement Area		roperty Land Area	County Use
Stories	Bas	sement	Туре	Exte	erior Fi	ull/Half Bath	Gara	ige Last Maj	or Renovation
1 1/2	YE		STANDARD UNIT	BRI		full		-	
					Value Informat				
			Base Valu	le	Value		Phase-in	Assessments	
					As of 01/01/201	7	As of 07/01/20	16	As of 07/01/2017
Land:			61,000		61,000				
Improve	ments		65,600		65,600				400.000
Total:	a		126,600		126,600		126,600		126,600 0
Preferen	tial Land:		0		Transfer Informa	otion			
						auon		Price: \$175.0	200
					: 04/26/2017	0 <i>E</i>		Deed2:	500
	JN-ARMS I	LENGTH OTH	ER		11: /05488/ 0016	00		Price: \$0	
Seller:				Date	-			Deed2:	
Туре:					11: /01770/ 0070	01			
Seller:				Date				Price: Deed2:	
Туре:				Deed				Deedz:	
			Class	E	xemption Inform	nation 07/01/2016		07/01/2	017
Partial Exe County:	empt Asse	ssments:	Class 000			0.00	,	0//01/20	
State:			000			0.00			
Municipal:			000			0.00 0.00		0.00 0.0	0
Tax Exe				Spe	cial Tax Recap	ture:			
Exempt				NON	-				
				Homest	ead Application	Information			
Homestea	d Applicati	ion Status: No	Application						
				Homeowners'	Tax Credit Appl	lication Informatio	n		
Homeown	ers' Tax Ci	redit Applicati	on Status: No Applic	ation		Date:			

Tri-State Signature Settlements, LLC File No. TE-10106M Tax ID# 26023173

Uhis 通안D, made this 21st day of April, 2017, by and between The Estate of Anita Virginia Rice, Estate No. 69124, Grantor; and Downsville Pike Land, LLC, a Maryland Limited Liability Company, party of the second part, GRANTEE.

Detects, on February 12, 2014, the Orphans' Court of Washington County, State of Maryland (the "Court") granted administration of the Estate of the Decedent to Connie J. Proctor as Personal Representative of the Estate of the Decedent in Estate No. 69124.

Decedent has complete and full power and authority by law, to grant and convey the entire fee simple interest in the hereinafter described property; and

Detreas, as part of the administration of the Estate of the Decedent, Grantor desires to convey the entire fee simple estate in the hereinafter described property to the Grantee.

- Witnesseth -

Uhat in consideration of the sum of **One Hundred Seventy-Five Thousand And 00/100 Dollars (\$175,000.00)**, which includes the amount of any outstanding Mortgage or Deed of Trust, if any, the receipt whereof is hereby acknowledged, the said GRANTOR as Personal Representative as the Estate of the Decedent, does hereby grant and convey to **Downsville Pike Land, LLC**, in fee simple, all that lot of ground situate in the County of Washington, State of Maryland and described as follows, that is to say:

All that lot or parcel of land situate along the Northwest side of the Hagerstown Downsville Road approximately one and six tenths (1.6) miles from the Corporate Limits of the City of Hagerstown, in District No. 26, Washington County, Maryland and being more particularly described as follows:

Beginning at a stone planted at the end of the South 78 degrees 30 minutes west 89 and 5/10 perch line of the deed from Mary E. Stockslager, widow, to Albert L. Stockslager and wife, dated August 6, 1927, and recorded in Liber No. 178, folio 94, one of the land records of Washington County, Maryland, said stone being in or near the Northwest margin of the aforesaid Hagerstown-Downsville Road and at the North east corner of the parcel of land conveyed by the Downsville and Hagerstown Turnpike Company of Washington County to Arthur T. Samuels and Edna M. Samuels, his wife, by deed dated May 3, 1919 and recorded in Liber No. 155, folio 185, another of the Land Records of Washington County and running thence with the closing line of the first mentioned deed North 62 degrees 45 minutes East 133 feet to a point in said Road, thence crossing a portion of the Road North 27 degrees 15 minutes West 24 feet to an iron pipe in the Northwest margin thereof, thence leaving the Road and running North 59 degrees 50 minutes West 337 feet to an iron pipe, thence South 22 degrees 36 minutes West 212 feet to an iron pipe in the boundary of the entire tract conveyed to Stockslager as aforesaid, thence with said boundary line South 78 degrees 15 minutes East 88 feet, more or less, to the Northwest corner of the aforesaid parcel of land conveyed to Arthur T. Samuels and wife, thence binding on said parcel South 78 degrees 15 minutes East 181 feet, more or less, to the place of beginning, containing one and one tenth acres of land, more or less.

SAVING AND EXCEPTING all that property located along the northwest side of the Downsville Pike in the Twenty Sixth Election District of Washington County, Maryland, as shown on State Highway Administration Plat No. 54605 (Rev. 7/15/97); together with any and all right of vehicular ingress and egress across those portions of the right of

WASHINGTON COUNTY CIRCUIT COURT (Land Records) DJW 5488, p. 0165.

870

5440. Date available 04/28/2017. Printed 07/11/2017.

MSA CE18

way lines which are marked "Throughout This Portion of the Right of Way Line All Vehicular Access is Denied", as set forth in the Inquisition filed as Case No. 21-C-98-3906 LA in the Circuit Court for Washington County, Maryland, State Roads Commission of the State Highway Administration vs. Anita V. Rice, et. al., dated February 12, 2002, and recorded among the Land Records of Washington County, Maryland in Liber 1756 at folio 1094.

Subject to and together with all covenants, restrictions, rights of way and easements of record applicable thereto.

BEING A PART OF the property described and conveyed in the Deed from Albert L. Stockslager and Nellie A. Stockslager unto William D. Rice and Anita V. Rice, dated November 20, 1945 and recorded November 23, 1945, in Liber 232 at folio 183 among the Land Records of Washington County, Maryland. The said William D. Rice departed this life on or about March 11, 1986 thereby vesting title in Anita V. Rice, as Surviving Tenant by the Entirety. The said Anita V. Rice having departed this life on or about December 14, 2013.

Together with the buildings and improvements thereon erected, made or being; and all and every, the rights, alleys, ways, waters, privileges, appurtenances and advantages thereto belonging, or in anywise appertaining.

To Have and To Hold the said tract of ground and premises above described and mentioned, and hereby intended to be conveyed, together with the rights, privileges, appurtenances and advantages thereto belonging or appertaining unto and to the proper use and benefit of the said **Downsville Pike Land**, LLC, in fee simple.

And Grantor does hereby covenant to execute such further assurances of the same as may be requisite.

Bitness the hand and seal of Grantor the day and year first above written.

By: Connie 9. Proctor, Personal Representative of The Estate of Anita Virginia Rice, Estate No. 69124

TODD L. HERSHEY, TREASUREN

TAXES PAID

STATE OF MARYLAND COUNTY OF WASHIGTON, to wit:

Date available 04/28/2017 Printed 07/11/2017

5440

CE18

MSA

p. 0166,

5488,

WASHINGTON COUNTY CIRCUIT COURT (Land Records) DJW

I hereby certify that on this **21st** day of **April**, **2017** before me, the undersigned officer, a Notary Public in and for the State aforesaid, personally appeared Connie J. Proctor, known to me or satisfactorily proven to be the person whose name is subscribed to the within instrument, and acknowledged herself or himself to be the Personal Representative of the Estate of The Estate of Anita Virginia Rice, Estate No. 69124 and who, in my presence, signed and sealed the foregoing Deed and acknowledged it to be his/her act and deed as Personal Representative of the foregoing Estate, giving oath under penalties of perjury that the consideration recited herein is correct.

IN WITNESS WHEREOF, I hereunto set my hand and official seal_

 LESA N	Notary Public My commission expires:

BOOK: 5488 PAGE: 167

THIS IS TO CERTIFY that the within Deed was prepared by, or under the supervision of the undersigned, an Attorney duly admitted to practice before the Court of Appeals of Maryland.

m Terri Ann Lowery, Esquire

AFTER RECORDING, PLEASE RETURN TO: Tri-State Signature Settlements, LLC 1185 Mount Aetna Road Hagerstown, MD 21740

.

•/

WASHINGTON COUNTY CIRCUIT COURT (Land Records) DJW 5488, p. 0167, MSA_CE18_5440, Date available 04/28/2017, Printed 07/11/2017,

MARYLAND FORM

Certification of Exemption from Withholding Upon Disposition of Maryland Real Estate Affidavit of Residence or Principal Residence

Based on the certification below, Transferor claims exemption from the tax withholding requirements of §10-912 of the Tax-General Article, Annotated Code of Maryland. Section 10-912 provides that certain tax payments must be withheld and pald when a deed or other instrument that effects a change in ownership of real property is presented for recordation. The requirements of $\S10-912$ do not apply when a transferor provides a certification of Maryland residence or certification that the transferred property is the transferor's principal residence.

2017

4	Transferor Information Name of Transferor	The Estate of Anita Virginia Rice, Estate No. 69124						
2.	Reasons for Exemption							
	Resident Status	I, Transferor, am a resident of the State of Maryland.						
	[Transferor is a resident entity as defined in Code of Maryland Regulations (COMAR)03.04.12.02B(11), I am an agent of Transferor, and I have authority to sign this document on Transferor's behalf.						
	Principal Residence	Although I am no longer a resident of the State of Maryland, the Property is my principal residence as defined in IRC 121 (principal residence for 2 (two) of the last 5 (five) years) and is currently recorded as such with the State Department of Assessments and Taxation.						
	Under penalty of perju knowledge, it is true, c	y, I certify that I have examined this declaration and that, to the best of my orrect, and complete.						
3a.	Individual Transferors							
	Witness	Name						
		Signature						
3b.	Entity Transferors	THE ESTATE OF ANITA VIRGINIA RICE, ESTATE NO 69124						
	Witness/Attest	Name of Entity						
		θγ						
		Connie J. Proctor Connie & Prostor						
		Personal Representative						
		Title						

File No. TE-10106M Re: 10662 Downsville Pike, Hagerstown, MD 21740

17-49

LR - Deed (w Taxes) Recording Fee - ALL 20.00 Name: downsville pike Ref: LR - County Transfer Tax - linked 625.00 LR - Surcharge -40.00 linked LR - Recordation Tax -1,330.00 linked LR - State Transfer Tax - linked 875.00 LR - NR Tax - 1kd 0.00 _______ ______ SubTotal: 2,890.00 ========== Total: 3,423.00 04/26/2017 10:52 CC21-TR #8254008 CC0403 -Washington County/CC04.03.04 -Register Ø4

This page not to be counted in calculating Recording Fee

WASHING V COUNTY CIRCUIT COURT (Land Records) DJW 5488, p. 0169, M^{ov} CE18 5440. Date available 04/28/2017. Printed 07/11/2017.

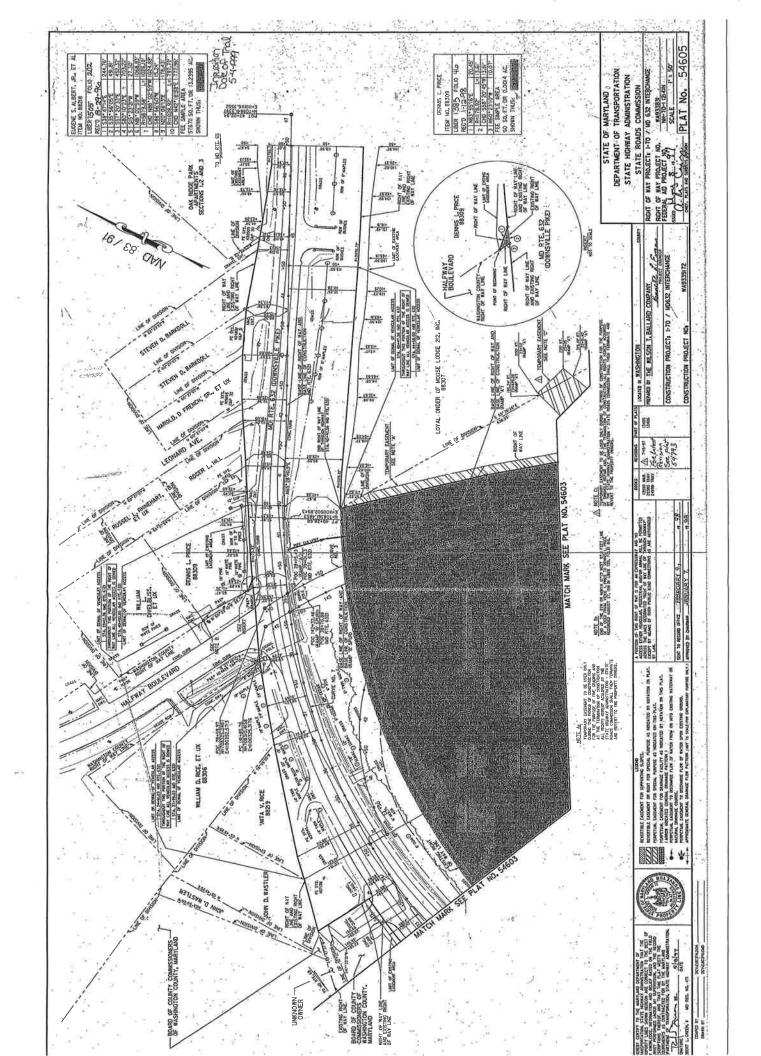
Clerk of Circuit Court Washington County, Maryland

Dennis J. Weaver, Clerk 24 Summit Avenue Hagerstown, MD 21740 301-790-7991

For Clerks Use Only	19
Improvement Fee40.00_	
Recording Fee20.00	
County Transfer Tax 625	$\overline{\mathcal{D}}$
Recordation Tax), <i>D</i> D
State Transfer Tax	D
Non-Resident Tax	
TOTAL2890	, D

4

State of Maryland BOOK: 5488 PAGE: 170								
Information provided is for the use of the Clerk's Office, State Department of Assessments and Taxation, and County Finance Office Only,								
	carding							
1 Type(s)	(Type or Print in Black (Check Box if adde				lerk Re			
of Instruments	1 Deed 2 Deed of Trust	Mortgage Lease	Other	Other	Reserved for Circuit Court Clerk Reconding Validation			
2 Conveyance Type Check Box	X Improved Sale Arms-Length [1]	Unimproved Sale Arms-Length [2]	Multiple Accounts Arms-Length [3]	Not an Arms- Length Sale [9]	la Cre			
3 Tax Exemptions	Recordation				served			
(if applicable) Cite or Explain Authority	State Transfer				Space Re			
	County Transfer							
4	Purchase Price/Considerat	Consideration Amou	nt 175,000.00			ce Use Only Ion Tax Consider	utlou	
-	Any New Mortgage		230,000.00	Transfer Tax Consideration		\$		
Consideration and Tax	Balance of Existing Mortg	gage \$		X()%		\$		
Calculations	Other:	S		Less Exemption Amount Total Transfer Tax		\$ \$		
5	Other:	\$		Recordation Tax Considera	tion	s		
	Full Cash Value:	s		X () per \$500 TOTAL DUE	18	s s		
5	Amount of Fees		Doc. 1	Doc. 2		Agent:		
	Recording Charge	S	20.00	\$ 75.00		-0		
	Surcharge	\$	40,00	\$ 40.00		Tax Bill:		
Fees	State Recordation Tax	\$	1,748.00	\$				
	Sinte Transfer Tax County Transfer Tax	\$	875.00 625.00	\$ \$		C.B. Credit:		
	Other	S	020.00	\$		Ag. Tox/Other:		
	Other	\$		\$		A BULLING OUTEL		
6 Description of	District Property	Tax 1D No. (1)	Grantor Liber/Follo	Map		Purcel No.	Var. LO	
Description of Property		26023173	P/O 232/183					
SDAT requires	Subdiv	Aslon Name	Lot (3n)	Block (3b) Sect/AR (3e	2)	Plat Ref. Sc	Pi/Acrenge	
submission of all		L	ocation/Address of Proper	ty Boing Conveyed (2)				
applicable information A maximum of 40	10662 Downsville Pike				_			
characters will be	Other Property Identifiers (If applicable) Water Meter Account No.							
indexed in accordance	Residentinf [X] or Non-Residentinf [] Fee Simple X or Ground Rent[] Amount: N/A							
with the priority cited in Real Property Article	Partial Conveynice? Ves XNo Description/Anit. of SqFt/Acreage Transferred: N/A							
Section 3-104(g)(3)(i).								
7	If Partial Conveyance, List Improvements Conveyed: N/A Doc. 1 - Grantor(s) Name(s) Doc. 2 - Grantor(s) Name(s)							
Transformed	The Estate of Anita Vir	**		Downsville Pike Land, L	LC			
Transferred From								
	Doc. 1 – Owner(s) of Record, if Different from Granifor(s) Doc. 2 – Owner(s) of Record, if Different from Granifor					Grantor(s)		
8	Dor	c. 1 - Grantee(s) Nam	c(3)	Doc. 2	- Grant	lec(s) Nnme(s)		
Transferred	Downsville Pike Land, LLC Equity Trust Company Custodian, FBO David A. Trader IF							
То			New Owner's (Grantee) Melling Address				
		20 00 00 Mar. 10					-	
	10306 Remington Driv	ee, 2nd FI, Hagersto	01111, THE 21740					
9 Other Names		ee, 2nd Fl, Hagersto and Names to be Inde		Doc. 2 – Additional	Names	to be Indexed (O	ptional)	
9 Other Names to Be Indexed				Doc. 2 – Additionat	Names	to be Indexed (O	ptional)	
Other Names		nal Nomes to be Inde		50	Nantes	to be Indexed (O Return to Conto		
to Be Indexed	Doc. 1 - Addillio Name: David Hess	nal Names to be Inde Instrument Subm	xed (Optionni) Itted Dy or Contact Person	50		Return to Conta	ict Person	
Other Names to Be Indexed	Doc. 1 – Addillo Name: David Hess Finn Tri-State Sig	nni Nomes to be Inde Instrument Subm gnature Settlements	xed (Optionni) Itted Dy or Contact Person	50			ict Person	
Other Names to Be Indexed	Doc. 1 – Addillo Name: David Hess Finn Tri-State Sig Address: 1185 Mount	nni Nomes to be Inde Instrument Subm gnaturo Settloments t Aetna Road	xed (Optionni) Itted Dy or Contact Person , LLC	•		Return to Conto Hold for Pickup	ict Person	
Other Names to Be Indexed	Doc. 1 – Addillo Name: David Høss Firm Tri-State Sig Address: 1185 Mount Hagerstown	nni Nomes to be Inde Instrument Subm gnature Settlements t Aetna Road n, MD 21740	xed (Optionni) Itted By or Contact Person , LLC Phone: (30	50		Return to Conto Hold for Pickup Return Address	ct Person Provided	
Other Names to Be Indexed	Doc. 1 – Addillo Name: David Høss Fim Tri-State Sig Address: 1185 Mount Hagerstown	Instrument Subm Instrument Subm gnature Settlements t Aetna Road h, MD 21740 VT: <i>HOTH</i> THE ORI Yes X No	xed (Optionni) Itted Dy or Contact Person , LLC Phone: (30 IGINAL DEED AND A PF	1) 797-0600		Return to Conto Hold for Pickup Return Address EACH TRANSF	ct Person Provided	
Other Names to Be Indexed	Doc. 1 – Addillo Name: David Hess Fim Tri-State Sig Address: 1185 Mount Hagerstown 11 IMPORTAN Assessment	Instrument Subm Instrument Subm gnature Settlements t Aetna Road h, MD 21740 VTF. <i>JJOTH</i> THE ORI Yes X No	xed (Optionni) Itted Dy or Contact Person , LLC Phone: (30 (GINAL DEED AND A PH Will the property being com	1) 797-0600 IOTCOPY MUST ACCOM	IPANY Dani resid	Return to Conto Hold for Pickup Return Address EACH TRANSF	ct Person Provided	
Other Names to Be Indexed	Doc. 1 – Addillo Name: David Hess Finn Tri-State Sig Address: 1185 Mount Hagerstown 11 IMPORTAN	Instrument Subm Instrument Subm gnature Settlements t Aetna Road h, MD 21740 VT: <i>JJOTH</i> THE ORI Yes X No Yes X No	xed (Optionni) Itted Dy or Contact Person , LLC Phone: (30 (GINAL DEED AND A PH Will the property being com Does transfer include person	1) 797-0600 IOTCOPY MUST ACCOM voyed be the grantee's princip tal property? If yes, identify:	1PANY pol resid	Return to Conto Hold for Picku, Return Address EACH TRANSF Ionce?	ict Person Provided ER	
Other Names to Be Indexed	Doc. 1 – Addillo Name: David Hess Fim Tri-State Sig Address: 1185 Mount Hagerstown 11 IMPORTAN Assessment	Instrument Subm Instrument Subm gnature Settlements t Aetna Road h, MD 21740 VT: <i>JOTH</i> THE ORI Yes X No Yes X No	xed (Optionni) Itted By or Contact Person , LLC Phone: (30 GINAL DEED AND A PH Will the property being cour Does transfer include person Was property surveyed? If	1) 797-0600 IOTCOPY MUST ACCOM voyed be the grantee's princip	DPANY Dal resid	Return to Conto Hold for Pickup Return Address EACH TRANSF Ionce?	ct Person , Provided ER d).	
Other Names to Be Indexed	Doc. 1 – Addillo Name: David Hess Fim Tri-State Sig Address: 1185 Mount Hagerstown 11 IMPORTAN Assessment Information	Instrument Subm gnature Settlements LAetna Road A MD 21740 VT: BOTH THE ORI Yes X No Yes X No Yes X No Asset A Agricult	xed (Optionni) Itted Dy or Contact Person , LLC Phone: (30 GINAL DEED AND A PF Will the property being com Does transfer include person Was property surveyed? If ssment Use Only – Do N ural Verification	1) 797-0600 IOTCOPY MUST ACCOM voyed be the grantee's princip nal property? If yes, identify: yes, atlach copy of survey (if Not Write Betow This Linu Whole Part	DPANY pool resid	Return to Conto Hold for Pickup Return Address EACH TRANSF lonce? id, no copy require , Tran. Proces	ct Person Provided ER d).	
Other Names to Be Indexed	Doc. 1 – Addillo Name: David Hess Finn Tri-State Sig Address: 1185 Mount Hagerstown 11 IMPORTAN Assessment Information	Instrument Subm Instrument Subm gnature Settlements t Aetna Road MT: JOTH THE ORI Yes X No Yes X No Yes X No Asset	xed (Optionni) Itted By or Contact Person , LLC Phone: (30 GINAL DEED AND A PH Will the property being com Does transfer include person Was property surveyed? If ssment Use Only – Do N ural Verification ived; Geo.	1) 797-0600 IOTCOPY MUST ACCOM voyed be the grantee's princip nal property? If yes, identify: yes, nincli copy of survey (if iot Write Below This Linu Whole Part Deed Reference: Map	IPANY Dal resid	Return to Conto Hold for Picku, Return Address EACH TRANSF lence? d, no copy require Tran. Procet signed Property	ct Person Provided ER d) as Verificatio No.: 3lock	
Other Names to Be Indexed	Doc. 1 – Addillo Name: David Hess Fim Tri-State Sig Address: 1185 Mount Hagerstown 11 IMPORTAN Assessment Information Terminal Verification Transfer Number Year 20 Land	Instrument Subm gnature Settlements (Aetna Road A MD 21740 NT: <i>HOTH</i> THE ORI Yes X No Yes X No Yes X No Yes A Ssen Agricultu Date Rece	xed (Optionni) Itted Dy or Contact Person , LLC Phone: (30 GINAL DEED AND A PH Will the property being con Does transfer include person Was property surveyed? If esment Use Only – Do N ural Verification Ived; Geo. Zoning	1) 797-0600 IOTCOPY MUST ACCOM voyed be the grantee's princip nal property? If yes, identify: yes, nitnol: copy of survey (if lot Write Below This Linn Whole Part Deed Reference: Map Grid	IPANY pal resid	Return to Conte Hold for Pickup Return Address EACH TRANSF lonce? d, no copy require Signed Property 1 1	d) ss Verificatic No.: od	
Other Names to Be Indexed	Doc. 1 – Addillio Name: David Hess Finu Tri-State Sig Address: 1185 Mount Hagerstown 11 IMPORTAN Assessment Information Transfer Number Year 20 Land Buildings Total 11	Instrument Subm gnature Settlements (Aetna Road A MD 21740 NT: <i>HOTH</i> THE ORI Yes X No Yes X No Yes X No Yes A Ssen Agricultu Date Rece	xed (Optionni) Itted By or Contact Person , LLC Phone: (30 GINAL DEED AND A PH Will the property being com Does transfer include person Was property surveyed? If ssment Use Only – Do N ural Verification ived; Geo.	1) 797-0600 IOTCOPY MUST ACCOM voyed be the grantee's princip nal property? If yes, identify: yes, nincli copy of survey (if iot Write Below This Linu Whole Part Deed Reference: Map	IPANY pal resid	Return to Conto Hold for Pickup Return Address EACH TRANSF lence? d, no copy require Tran. Procee signed Property	ct Person Provided ER d) as Verificatio No.: 3lock	
Other Names to Be Indexed	Doc. 1 – Addillio Name: David Hess Fimi Tri-State Sig Address: 1185 Mount Hagerstown 11 IMPORTAN Assessment Information Terminal Verification Transfer Number Year 20 Land Buildings	Instrument Subm gnature Settlements (Aetna Road A MD 21740 NT: <i>HOTH</i> THE ORI Yes X No Yes X No Yes X No Yes A Ssen Agricultu Date Rece	xed (Optionni) Itted Dy or Contact Person , LLC Phone: (30 GINAL DEED AND A PF Will the property being com Does transfer include person Was property surveyed? If ssment Use Only – Do N ural Verification Ived: Geo. Zoning Use	1) 797-0600 IOTCOPY MUST ACCOM voyed be the grantee's princip ial property? If yes, identify: yes, atlach copy of survey (if Not Write Betow This Linu Whole Part Deed Reference: Map Grid Parcel	IPANY onl resid	Return to Conto Hold for Pickup Return Address EACH TRANSF lence? d, no copy require Tran. Procee signed Property	ct Person Provided ER d). Se Verificatio No.: Jlock.	
Other Names to Be Indexed	Doc. 1 – Addillio Name: David Hess Finu Tri-State Sig Address: 1185 Mount Hagerstown 11 IMPORTAN Assessment Information Transfer Number Year 20 Land Buildings Total 11	Instrument Subm gnature Settlements (Aetna Road A MD 21740 NT: <i>HOTH</i> THE ORI Yes X No Yes X No Yes X No Yes A Ssen Agricultu Date Rece	xed (Optionni) Itted Dy or Contact Person , LLC Phone: (30 GINAL DEED AND A PF Will the property being com Does transfer include person Was property surveyed? If ssment Use Only – Do N ural Verification Ived: Geo. Zoning Use	1) 797-0600 IOTCOPY MUST ACCOM voyed be the grantee's princip ial property? If yes, identify: yes, atlach copy of survey (if Not Write Betow This Linu Whole Part Deed Reference: Map Grid Parcel	IPANY onl resid	Return to Conto Hold for Pickup Return Address EACH TRANSF lence? d, no copy require Tran. Procee signed Property	d) ss Verificatio No.: ol	
Other Names to Be Indexed	Doc. 1 – Addillio Name: David Hess Finu Tri-State Sig Address: 1185 Mount Hagerstown 11 IMPORTAN Assessment Information Transfer Number Year 20 Land Buildings Total 11	Instrument Subm gnature Settlements (Aetna Road A MD 21740 NT: <i>HOTH</i> THE ORI Yes X No Yes X No Yes X No Yes A Ssen Agricultu Date Rece	xed (Optionni) Itted Dy or Contact Person , LLC Phone: (30 GINAL DEED AND A PF Will the property being com Does transfer include person Was property surveyed? If ssment Use Only – Do N ural Verification Ived: Geo. Zoning Use	1) 797-0600 IOTCOPY MUST ACCOM voyed be the grantee's princip ial property? If yes, identify: yes, atlach copy of survey (if Not Write Betow This Linu Whole Part Deed Reference: Map Grid Parcel	IPANY pani resid	Return to Conto Hold for Pickup Return Address EACH TRANSF lence? d, no copy require Tran. Procee signed Property	ct Person Provided ER d). Se Verificatio No.: Jlock.	
Other Names to Be Indexed	Doc. 1 – Addillio Name: David Hess Finu Tri-State Sig Address: 1185 Mount Hagerstown 11 IMPORTAN Assessment Information Transfer Number Year 20 Land Buildings Total 11	Instrument Subm gnature Settlements (Aetna Road A MD 21740 NT: <i>HOTH</i> THE ORI Yes X No Yes X No Yes X No Yes A Ssen Agricultu Date Rece	xed (Optionni) Itted Dy or Contact Person , LLC Phone: (30 GINAL DEED AND A PF Will the property being com Does transfer include person Was property surveyed? If ssment Use Only – Do N ural Verification Ived: Geo. Zoning Use	1) 797-0600 IOTCOPY MUST ACCOM voyed be the grantee's princip ial property? If yes, identify: yes, atlach copy of survey (if Not Write Betow This Linu Whole Part Deed Reference: Map Grid Parcel	IPANY pani resid	Return to Conto Hold for Pickup Return Address EACH TRANSF lence? d, no copy require Tran. Procee signed Property	ct Person Provided ER d). Se Verificatio No.: Jlock.	





DEPARTMENT OF PLANNING & ZONING COMPREHENSIVE PLANNING | LAND PRESERVATION | FOREST CONSERVATION | GIS

September 8, 2017

Case #: RZ-17-003

Application for Map Amendment Staff Report and Analysis

Property Owner(s) Applicant(s) Location Election District : Comprehensive Plan	:	
Designation		
Zoning Map		
Parcel(s)		
Acreage		8
Existing Zoning Requested Zoning		5
Date of Hearing :		

Downsville Pike Land, LLC Christopher R. Smith NW side of Downsville Pike, ¼ mile North of I-70 #26 – Halfway Low Density Residential 57 P. 210 & P. 408 1.60 acres (P. 210: 1.10 ac; P. 408: .50 ac) RS – Residential, Suburban HI – Highway Interchange September 25, 2017

I. Background and Findings Analysis:

1. Site Description

The subject parcels are located along the northwest side of Downsville Pike, approximately .25 miles north of Interstate 70. The total acreage of the two parcels that are the subject of this rezoning case is 1.60 acres. Each is described below:

<u>Subject Parcel #1:</u> Tax Map 57; Grid 002; Parcel 210 – The parcel has a regular rectangular shape consisting of 1.10 acres. A single family detached residence and a dilapidated accessory structure sit currently on the parcel, accessed from Halfway Boulevard. The property sits atop a small hill which slopes moderately to the southwest towards Marty Snook Park. Mature trees and brush cover much of the parcel. There are no environmentally sensitive areas on the property.



<u>Subject Parcel #2:</u> Tax Map 57; Grid 002; Parcel 408 – The triangular shaped parcel comprises .50 acres. The **Anita Rice House** (historic site WA-I-692) is located on the parcel, and is currently in poor condition. Mature trees and brush surround the house, which sits mid-slope between Parcel 210 and Parcel 329. There are no environ-mentally sensitive areas on the property.

100 West Washington Street , Suite 2600 | Hagerstown, MD 21740 | P: 240.313.2430 | 1: 240.313.2431 | TDD: 7-1-1

WWW.WASHCO-MD.NET

Both properties are located within the Urban Growth Area that surrounds the City of Hagerstown and the Towns of Williamsport and Funkstown. An intermittent stream, Saint James Run, separates adjacent parcel 329 from the Park at the base of the hill, just offsite.

2. Population Analysis

To evaluate the change in population, information was compiled from the US Census Bureau over a thirty-year time frame. A thirty year horizon was chosen to show long term population trends both in the election district of the proposed rezoning, as well as the overall trends of the County.

The two parcels subject to this rezoning are located within the Halfway Election District (#26). As shown in the table below, the population in this district has grown more slowly than the County has over the thirty year time frame between 1980 and 2010. District 26 has grown 13.54% over the thirty year period (.45%) per year while the County as a whole has increased in population by 30.36% (1.01% per year) during the same period. Both jurisdictions experienced their greatest population increase between 2000 and 2010, within the time period in question.

	Population Trends 1980 - 2010						
Year	Area	Population	% change from previous decade				
1980	District	9489					
1900	County	113086					
1990	District	9418	-0.7%				
1330	County	121393	7.3%				
2000	District	9854	4.6%				
2000	County	131932	8.7%				
2010	District	10774	9.3%				
2010	County	147430	11.7%				

Table 1: Halfway Election District Population Trends

Source: US Census Bureau

3. Availability of Public Facilities

A. <u>Water and Sewerage</u>

The adopted Water and Sewerage Plan for the County establishes the policies and recommendations for public water and sewer infrastructure to help guide development in a manner that helps promote healthy and adequate service to citizens. By its own decree, the purpose of the Washington County Water and Sewerage Plan is "...to provide for the continued health and well-being of Washington Countians and our downstream neighbors..."¹ This is achieved through implementing recommendations within the County Comprehensive Plan and the Water and Sewerage Plan to provide for services in a timely and efficient manner and by establishing an inventory of existing and programmed services.

Water:

W1-Existing Service (County Line – City Treatment)

¹ Washington County, Maryland Water and Sewerage Plan 2009 Update, Page I-2

Both parcels are served by existing (W-1) public water facilities as they are located within the Urban Growth Area. Water distribution lines in this area are owned by the County while treatment is provided by the City of Hagerstown. Areas immediately adjacent to the subject properties, along Downsville Pike are designated as W-3, programmed service (City), in the County's 2009 Water and Sewerage Plan. The City of Hagerstown Water Division offered no comment on the proposed development when sent the application for review.

Wastewater:

W1-Existing Service (County)

The subject parcels are served by existing (W-1) public sewerage facilities within the Urban Growth Area. The County provides wastewater service for this area at the Conococheague Wastewater Treatment Plant. Adjacent areas along Downsville Pike are also programmed for service (W-3) by the County within its Water and Sewerage Plan.

The Department of Water Quality is the wastewater provider for this area and, therefore, the application was sent to the Department of Water Quality for review and comment. The Department had no comments for this application.

B. <u>Emergency Services</u>

Fire and Emergency Services:

Volunteer Fire Company of Halfway (1114 Lincoln Avenue) – 1 mile away

Parcels 210 and 408 are located within the service area of the Volunteer Fire Company of Halfway. This same entity also provides the nearest emergency rescue services. Their station is located approximately 1 mile away from the properties subject to the rezoning.

A copy of this application was sent to the Halfway Fire Company as well as to the Washington County Division of Emergency Services. No comments were received.

<u>Schools</u>

The subject site is within the districts of Lincolnshire Elementary, Springfield Middle and Williamsport High schools. The requested zoning classification, Highway Interchange (HI), does not allow for residential development. Therefore, there would be **no school capacity mitigation requirements** for pupil generation under the County's Adequate Public Facilities Ordinance.

4. Present and Future Transportation Patterns

<u>Highways – Access and Traffic Volume</u>

Halfway Boulevard (which borders parcel 210 to the north) and MD 632/Downsville Pike (borders both subject parcels to the east) are both classified as minor arterial in the Transportation Element of the County's 2002 Comprehensive Plan. This classification accounts for mobility and access characteristics of the roadway in its categorization. **Minor Arterial** roads are designed to carry between 5,000 – 25,000 Average Daily Traffic in urban areas. The County's road classification system is based upon the Federal Highway Functional Classification System, but modified to reflect local road conditions.

Parcel 210 has approximately 300 feet of road frontage on Halfway Boulevard, extending from the intersection of Halfway Boulevard and Downsville Pike to the northwest. The two parcels combined have approximately 500 feet of road frontage on Downsville Pike, extending south from this same intersection.

3

The southbound and northbound travel lanes on Downsville Pike are divided by a median. This median extends north of the Halfway Boulevard intersection for approximately 500 feet until ending near Ventura Drive. It runs south of this intersection for approximately ½ mile until ending at the I-70E off-ramp. The median then extends briefly again for approximately another 600 feet as Downsville Pike turns southwest.

At present, **no new major roadway projects** affecting capacity or traffic flow realignment are currently slated to occur in the immediate vicinity of the subject parcels on County, State or Federal roads, according to a review of short and long term transportation planning documents.

Of roads in the vicinity of this rezoning application, the Hagerstown/Eastern Panhandle MPO's current Long Range Transportation Plan (Direction 2040) proposes the widening of I-70 to six lanes throughout the County, including the segment that runs just south of the subject parcels. These proposed improvements have not yet obtained funding or approval at this time. The County's 2002 Comprehensive Plan also calls for widening of I-70 between the Frederick County Line and the MD 63 interchange within its Transportation Element.

In addition to evaluating public access of a parcel for rezoning purposes, it is also important to evaluate traffic generation and existing traffic volumes. This is commonly accomplished through analysis of historic and existing traffic counts as well as any existing traffic impact studies. The intersection of Halfway Boulevard and Downsville Pike, located immediately adjacent to the two parcels to the northeast, offers a proximate location which has had recorded traffic counts from the Maryland State Highway Administration (SHA) throughout the time period shown below. The traffic volume data shown in the chart is expressed in <u>annual</u> average daily traffic volumes.

able 2. Hallic volulies 1300-201						
Downsville Pike						
@ Halfway Blvd						
12,361						
12,152						
13,175						
6,900						
6,250						
14,600						
11,000						

Table 2: Traffic Volumes 1980-2015

Source: Maryland State Highway Administration

As shown in the table above, traffic volumes have remained relatively consistent during the last ten years. Traffic volumes have grown 1.7% between 2010 and 2015. The significant dip in traffic volumes at this location between 1995 and 2000 is likely explained by I-70 interchange construction during that same period, causing traffic to divert onto other roads. Accordingly, the sharp increase in traffic volume in 2005 at this location coincides with the project's completion.

The State Highway Administration had no comment after receiving a copy of the rezoning application.

The zoning application was also sent to the Division of Plan Review and Permitting and they have supplied the following comment regarding traffic impacts:

 Engineering Plan Review: "Any development of the area to be rezoned that generates a large amount of traffic may require a new access location onto Halfway Boulevard. Any access location onto Halfway Boulevard will necessarily be in close proximity to the intersection with MD 632, which may result in traffic flow issues. A traffic study may be required to determine, among other things, the impact on MD 632/Halfway Blvd intersection. In addition, Halfway Boulevard is classified as a minor arterial which requires a minimum 500 feet spacing requirement between access locations. Any new access onto Halfway Blvd would have to meet that requirement."

4

- 2. "Any proposed development will require a site plan prepared in accordance with Zoning Ordinance Article 4, Section 4.11 to be submitted, reviewed, and approved by the Washington County Plan Review Department."
- 3. "New development will have to meet the requirements of the Highway Interchange District found in Article 19 of the Washington County Zoning Ordinance. In particular, additional buffer yards with solid fencing and vegetative screening will be required between the HI zoned property and the adjacent Residential Suburban zoned properties."

Public Transportation

This area is not served by public transportation. Routes 111 and 112 (Valley Mall Via Rosehill/Summit) of the Washington County Commuter both travel south along Downsville Pike to its intersection with Oak Ridge Drive, roughly ½ mile north of the subject parcels, but the routes then continue to the northwest along Oak Ridge Drive.

5. Compatibility with Existing and Proposed Development in the Area:

Both of the subject parcels are currently zoned Residential Suburban (RS) and both are requesting a change to Highway Interchange (HI). The purpose of the HI zoning district is:

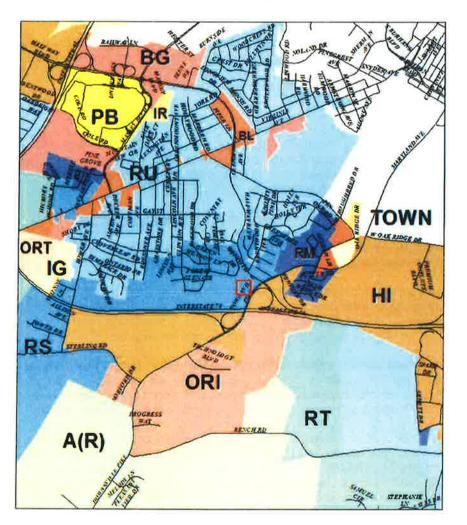
"...to provide suitable locations for commercial activities or light industrial land uses that serve highway travelers, provide goods and services to a regional population, or uses that have a need to be located near the interstate highway system to facilitate access by a large number of employees, or the receipt or shipment of goods by highway vehicles..."².

Select principal permitted uses within this zoning district include retail trades, businesses and services, including but not limited to the following and any use permitted in the BL District, **drive-in restaurants, hotels, animal hospitals, auto sales and service establishments** and more. New development in a BG zoning district must be served by public water and sewer facilities.

There is a mix of zoning classes in the immediate vicinity of the two parcels (red box) in question, as shown in Map 1 on the next page. Residential Suburban surrounds the properties to the north and west above Interstate 70. The RS block gives way to Residential Urban just beyond that, in those same directions. To the northeast is a Residential Multifamily (RM) district, while Highway Interchange (HI) lies due east across Downsville Pike above I-70. Below I-70, one finds HI to the southwest; Office, Research and Industry (ORI) to the south and Residential Transition (RT) to the southeast.

In terms of land use in the area surrounding the rezoning, residential and parkland dominate north of I-70. Marty Snook Memorial Park borders the subject parcels to the west. A park and ride lot is immediately south of adjacent parcel 329. Health at Work, a health care facility in the Meritus system, is just northeast of Halfway Boulevard. Callas Contractors, a construction firm, is found just after the I-70 underpass on Downsville Pike to the south. A small cluster of mostly retail businesses is found at the intersection of Downsville Pike and Oak Ridge Drive roughly ½ mile northeast.

² Washington County Zoning Ordinance, Section 19.1, Purpose



Map 1: Surrounding Zoning Classifications

A. Historic Sites

Another important component of compatibility is the location of historic structures on and around the parcels being proposed for rezoning. According to the Washington County Historic Sites Survey there are approximately 6 historic sites located within a 0.5 mile radius of the proposed rezoning areas. One of the six historic sites, the Anita Rice House, is located within the boundary of parcel 408, which is subject to this rezoning. Below is a listing of existing historic resources left within a 0.5 mile radius of the subject parcels.

Existing historic sites onsite:

• WA-I-692: "Anita Rice House" ca. 1900-1910, vernacular, 2-story wood frame dwelling located within Parcel 408.

Existing historic sites within ½ mile: (Marsh Head land grant)

 WA-I-691: "Eldridge Tenant House," ca. 1900 vernacular, 2-story wood frame dwelling constructed as employee housing for adjoining Shafer Farm (.25 miles away).

- WA-I-264: "Shafer Farm," mid-19th agricultural complex encompassing five buildings including a 2-story brick farmhouse, two barns, smokehouse and stone springhouse associated with prominent early residents of Washington County (1/3 mile away).
- WA-I-388: "David's Friendship," 18th century, 2-story stone farmhouse associated with prominent early residents of Washington County (1/2 mile away).
- WA-I-389: "Thomas-Adams House," late 19th century 2-story brick farmhouse and wash house outbuilding associated with prominent early residents of Hagerstown (1/2 mile).
- WA-I-376: "Stockslager Farm," mid-19th century 2-story brick cased log house now converted to commercial through property adaptive reuse (1/2 mile).

6. Relationship of the Proposed Change to the Adopted Plan for the County:

The purpose of a Comprehensive Plan is to evaluate the needs of the community and balance the different types of growth to create a harmony between different land uses. In general, this is accomplished through evaluation of existing conditions, projections of future conditions, and creation of a generalized land use plan that promotes compatibility while maintaining the health, safety, and welfare of the general public.

Each of the properties is located in the sub-policy area Low Density Residential. The Comprehensive Plan offers the following definition for this policy area:

"This policy area designation would be primarily associated with single-family and to a lesser degree two-family or duplex development. It is the largest policy area proposed for the Urban Growth Area and becomes the main transitional classification from the urban to rural areas."³

7. "Change or Mistake" Rule

When rezonings are not part of a comprehensive rezoning by the governing body, individual map amendments (also known as piecemeal rezonings) are under an obligation to meet the test of the "Change or Mistake" Rule. The "Change or Mistake" Rule requires proof by the applicant that there has been either: a substantial change in the character in of the neighborhood since the last comprehensive zoning plan, or a mistake in designating the existing zoning classification.

As part of the evaluation to determine whether the applicant has proven whether there has been either a change or mistake in the zoning of a parcel, the Maryland Annotated Code Land Use Article and the Washington County Zoning Ordinance state that the local legislative body is required to make findings of fact on at least six different criteria in order to ensure that a consistent evaluation of each case is provided. Those criteria include: 1) population change; 2) the availability of public facilities; 3) present and future transportation patterns; 4) compatibility with existing and proposed development for the area; 5) the recommendation of the planning commission; and 6) the relationship of the proposed amendment to the local jurisdiction's Comprehensive Plan.

Even when change or mistake has been sufficiently sustained, it merely allows the local governing body the authority to change the zoning; it *does not require* the change. When conditions are right for a change the new zone must be shown to be appropriate and logical for the location and consistent with the County's Comprehensive Plan.

II. Staff Analysis:

The analysis of a rezoning request begins with a strong presumption that the current zoning is correct. It is assumed that the governing body performed sufficient analysis, exercised care, and gave

³ 2002 Washington County, Maryland Comprehensive Plan, Page 243

adequate consideration to all known concerns when zoning was applied to a parcel of land. However, there are instances by which a case can be established to show that the governing body either erred in establishment of the proper zoning of a property or that enough change has occurred within the neighborhood surrounding the property since the governing body's last assessment to require a new evaluation of the established zoning designation.

The applicant of this case has indicated in their justification statement that they believe that there has been both a **mistake** in the current zoning **and** a **substantial change in the character of the neighborhood** since the last comprehensive rezoning in 2012. As noted in the prior section describing the "Change or Mistake" Rule, the Washington County's Zoning Ordinance requires data to be presented to the local legislative body on factors such as population change, present and future traffic patterns, the availability of public facilities, the relationship of the proposed change to the Comprehensive Plan and its compatibility with existing and proposed development in order to determine how the area subject to rezoning has evolved over time.

A. Evidence for Mistake in the Current Zoning

In order to demonstrate that a <u>mistake</u> was made by the regulatory body in applying the existing zoning classification to the parcel, the applicant must establish error occurred as a result of factors such as:

- 1. A failure to take into account projects or trends probable of fruition;
- 2. Decisions based on erroneous information;
- 3. Facts that later prove to be incorrect;
- 4. Events that have occurred since the current zoning; or
- 5. Ignoring facts in evidence at the time of zoning application.

The last Comprehensive Rezoning in Washington County was completed in 2012, affecting the Urban Growth Area that surrounds the City of Hagerstown and the towns of Williamsport and Funkstown. The Rezoning affected approximately 17,000 parcels and 38,000 acres of land.⁴ Information such as population projections, growth trends, transportation and infrastructure data, and the recommendations of the Comprehensive Plan were considered as a part of this effort. The input of property owners, local officials, County staff and the general public was also solicited and considered in the assignment of each parcel affected by the Comprehensive Rezoning.

The applicant's primary assertion in offering proof that a mistake was made in the designation of the current zoning classification is to question whether the location and characteristics of parcels 210 and 408 make them more representative of adjacent residential or commercially zoned areas. The applicant contends that the Board of County Commissioner's erred in their decision during the 2012 UGA Comprehensive Rezoning to rezone the land radiating northeast and southwest from the I-70 interchange to HI, but not the adjacent parcels which are the focus of this rezoning.

The applicant claims that factors such as the following were not fully considered by the Board in their decision:

- The separation of parcels 210 and 408 from adjacent residential areas to the north and west by Halfway Blvd and Marty Snook Park;
- The proximity of other commercial development to the east, and
- The proximity of the I-70 interchange (both for its development potential and traffic impacts on a residential use)

⁴ Washington County Ordinance No. ORD-2012-08

For these reasons, the applicant feels that the subject parcels should have been considered similarly situated to those located adjacent to the I-70 interchange which were rezoned to HI in 2012 by the Board.

Given the Board's decision in 2012 was to retain the RS zoning classification for these parcels, we can only conclude that the governing body judged that the site more closely fit the character of the nearby residential neighborhoods than it did adjacent areas that either had or were given a commercial zoning class.

We can surmise that there are good reasons for such a conclusion. As noted by the applicant on multiple occasions within his justification statement, the parcel has a **long history of residential usage**. Residential use on parcel 408 goes back more than 100 years, for example.

In addition to the established residential history of these properties, there are also **challenges with the existing transportation patterns**. The location of the two parcels at the intersection of Halfway Blvd and MD 632 presents a challenge in terms of access, as noted by SHA in their comments on page 5 of this report. There is a concrete median running north and south along MD 632 from approximately 500 feet south of the intersection with I-70 eastbound off ramp north to Venture Drive, with the only interrupted area being at Halfway Blvd in the vicinity of the site.

It is evident from this configuration that the State Highway Administration is attempting to limit the number of left hand turn movements in this vicinity due to its proximity with Interstate off ramps and high volumes of traffic. While the developer may not be asking for an additional break in the median, creating a retail destination area on these properties could increase the amount of U-turn traffic at the intersection with Halfway Boulevard and create additional traffic issues at this intersection. Furthermore, there is very limited road access to Halfway Boulevard. Almost the entire road frontage along Halfway Boulevard has dual left turn lanes meaning that traffic entering the site will need to cross two lanes of on-coming traffic. The alternative to access on the subject parcel would be to divert access to the entrance of Marty Snook Regional Park. This presents a safer access point but then has an impact on the traffic related to the park.

For these reasons, it is reasonable to assume that the local legislative body took in the relevant factors and concluded that the continuation of the RS zoning class was a good fit at this particular location.

B. Evidence for Substantial Change in the Character of the Neighborhood

In addition to the claim that the Board made a mistake in the application of the current zoning, the applicant also argues that there has been a substantial **change** in the character of the neighborhood since the time of the last comprehensive zoning plan. In order to demonstrate that a substantial change has occurred in the character of the neighborhood since the passage of the last Comprehensive Zoning Plan, the applicant must establish:

- What area reasonably constitutes the "neighborhood" of the subject property;
- 2. The changes that have occurred in the neighborhood since the comprehensive rezoning;
- 3. Proof that these changes resulted in a change in the character of the neighborhood.

Maryland case law has consistently established that these factors must be considered <u>cumulatively</u>, not individually, if the applicant is to demonstrate proof that a substantial change in the character of the neighborhood has occurred. Correspondingly, a substantial change in any one individual factor doesn't necessarily illustrate that substantial change has occurred in the neighborhood overall.

C. Neighborhood Definition

In determining what reasonably constitutes the neighborhood surrounding parcels 210 and 408, we again confront the challenge of answering the question presented within the prior "mistake" section: is this site more similarly situated to nearby residential or commercial areas? The Applicant's Exhibit B presents their interpretation of the boundaries of the neighborhood. While this Exhibit displays an aerial photo utilizing a 1 mile radius around the site to encompass the "neighborhood," the applicant narrows down its borders considerably by saying:

"The neighborhood that faces the same situation as the Site, in reality, is not the nearby residential neighborhoods along Halfway Boulevard but more appropriately the commercial corridor along Downsville Pike and near or adjacent to its interchange with I-70."⁵

While the concept of a neighborhood is flexible according to its geographical context, as the applicant notes citing *Montgomery v. Board of County Commissioners for Prince George's County (1971)*, subsequent Maryland case law demonstrates that the neighborhood must be reasonable, not "unduly restrictive" and include the "immediate environs of the subject property." ⁶

The neighborhood defined by the applicant in the aerial photograph meets this test, appropriately encompassing the influence of the commercial and residential areas that are immediately adjacent. The applicant's above written statement however fails the "immediate environs" and "unduly restrictive" tests that would render their interpretation of the neighborhood's boundaries fairly debatable by marginalizing all of the surrounding property zoned for residential uses (zoning classes RS and RM) in the immediate vicinity of the property to the west, north and northeast as being immaterial to the site. By extension, Marty Snook Park, which is also zoned RS, and directly abuts the property on two sides, would also be excluded by this narrow neighborhood definition. The applicant reinforced this narrowed interpretation by highlighting the Downsville Pike commercial corridor in the application package provided to the planner.

D. Changes that have occurred in the Neighborhood

The applicant contends in their Justification Statement that a substantial change has occurred in the character of the neighborhood since the 2012 Comprehensive Rezoning of the UGA. As evidence they offer:

- 1. The rezoning of several adjacent parcels as a part of the 2012 Urban Growth Area Rezoning to all for more intensive uses
- 2. An increase in annual average daily traffic at the intersection of Halfway Boulevard and Downsville Pike from 2012 to 2015
- 3. The approval of a new Sheetz across Downsville Pike from the site

i. Zoning Changes in the Vicinity

Typically, piecemeal rezoning cases seeking to establish a claim that there has been a change in the character of the neighborhood should use the last comprehensive rezoning of the area as their starting point to illustrate substantial change. "Changes contemplated prior to the last comprehensive are usually not relevant in determining whether a substantial change has occurred to support rezoning of the property".

⁵ Applicant's Justification Statement, P.7

⁶ Sedney v. Lloyd, 44 Md. App. 633, 410 A.2d 616 (1980)

⁷ Guide to Maryland Zoning Decisions, 5th Edition, Stanley Abrams referencing Maryland Court of Appeals Case Buckel v. Board of County Commissioners of Frederick County, 80 Md. App. 305, 562 A.2d 1297 (1989)

Though not typical, there have been cases whereby the Maryland Court system has provided leeway for applicants to use zoning and other changes that occurred prior to the last comprehensive rezoning to be used as evidence of a substantial change; however, they must be coupled with evidence showing substantial change after the fact.

"Changes which may have occurred prior to the last comprehensive rezoning need not be wholly disregarded when a change from that zoning is under consideration. It may be, as was the case here, that it was a rather close question in the minds of the officials concerned whether a change in the zoning of the land involved should not have been made at the time of the last comprehensive zoning, and additional changes thereafter may bring the zoning status of the land as to which action is sought over the line dividing different zones."⁸

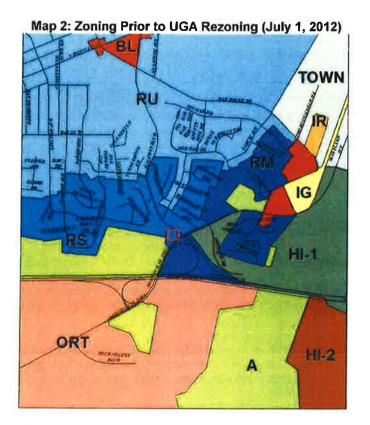
In this case the applicant does not call out specific rezoning cases that occurred previous to the last comprehensive rezoning adopted in 2012. Rather the applicant simply states that the comprehensive rezoning in and of itself constitutes a substantial change. This argument has repeatedly been struck down in the court system due to the fact that the point of a comprehensive rezoning is to analyze historic changes and future growth projections to establish the appropriate zoning on parcels in their jurisdiction. If the property owner felt aggrieved by the decision they had the option to appeal the rezoning of the property at that time.

For the sake of argument, Staff has reviewed the zoning of the area prior to the 2012 Urban Area Comprehensive Rezoning. Map 2 shows the zoning in the vicinity just <u>before</u> the Comprehensive Rezoning of the UGA. This image provides a baseline image from which to detect how the area's zoning has changed in the time since 2012.

In Map 2 we can see that both before and after the adoption of the Comprehensive UGA Rezoning in 2012, the subject parcels were zoned Residential Suburban (RS). At that time, the properties were bounded on the north and northwest by RS zoning; Agricultural (A) zoning to the south and west; Highway Interchange (HI-1) to the east, and Residential Multi-family to the south, east and northeast. South of Interstate 70 Office, Research and Technology (ORT), Agricultural and Highway Interchange (HI-2) zoning could be found within the immediate vicinity of the site.

The HI-2 zoning district, which was a predominantly high density residential zoning district that also allowed some light industrial uses, was located roughly ½ mile southeast of the subject parcels. These prior zoning classifications can be seen in Map 2 below, which approximates the site location in a red box.

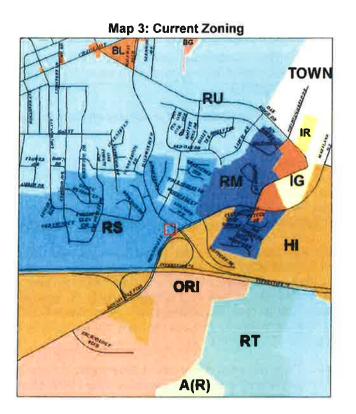
⁸ Town of Somerset v. County, 229 Md. 42 (1962) & Runyon v. Glackin, 45 Md. App. 457, 413 A.2d 291 (1980)



The current zoning, shown below, demonstrates the effects of Urban Area Comprehensive Rezoning. The old Agricultural zoning classification that applied to several adjacent parcels in the vicinity was eliminated, necessitating their reassignment to new zoning classes. By and large, most of these parcels were assigned to varying residential classes that are fitting of the gradually decreasing density that signals the transition from the core to the fringes inside of the Urban Growth Area. Notably, Marty Snook Park was assigned to the RS zoning class as it was determined that this designation most closely fit its most immediate neighborhood, in addition to allowing the park as a principal permitted use. The HI-2 district has also been replaced by the similar Residential Urban (RU) zoning class with the repeal of the HI-2 classification in 2012.

The RM zoning district adjacent to the parcels subject to this rezoning also was changed to HI during the 2012 UGA Comprehensive Rezoning. It's important to understand that the RM zoning for this parcel was in place prior to the completion of the I-70 interchange that significantly transformed immediate portions of the neighborhood following its completion in 1999. Thus, in 2012 when the UGA Comprehensive Rezoning occurred, the rezoning of the Interchange Parcel reflected administrative recognition that the site conditions on the parcel had been transformed by the construction and reflected that in the zoning. The same could not be said of parcels 210 and 408, where the onsite and surrounding neighborhood conditions remained largely the same as they were in the past. Accordingly, the site conditions of the Interchange Parcel (which encompasses the recently approved Sheetz) were qualitatively different than those found on parcel's 210 and 408, to significant degree, when the decision was made by the Board to rezone the former to HI, but keep the latter parcels as RS.

12



Aside from the interchange parcel, additional expanded areas of Highway Interchange (HI) also appear on Map 3. These new areas demonstrate administrative recognition with stakeholder input, during the Comprehensive Urban Growth Area Rezoning, of the land use changes that had occurred in the area as a result of the completion of the I-70 interchange at Downsville Pike in 1999. The HI wedges shown below radiate outward from the boundaries of this interchange, replacing notable portions of the former ORT immediately south of I-70. ORT became ORI (Office, Research and Industry) in the remaining portion, which allowed for a greater range of uses within a similar zoning class.

These comprehensive rezoning changes encompass parcels 258, 262, and 264, which are specifically noted by the applicant in their Justification Statement as being indicative of substantial neighborhood change. As stated above in discussing the interchange parcel, these properties are qualitatively different sites than parcels 210 and 408. They are located distant to any dense residential neighborhoods and have long been planned for either commercial industrial use. Their location directly on I-70 makes their use unsuitable for anything but these types of uses, in contrast to the subject parcels, which clearly are influenced by the adjacent park and residential neighborhoods. It is debatable whether these particular parcels should be considered part of the "neighborhood" given these characteristics, and their distant location to the parcels in guestion.

The rezoning of the block of parcels to the east of the subject site from HI-1 to HI represents administrative recognition that existing uses on those properties, such as Premium Outlets on parcel 176, serve a regional population in keeping with the definition of the present HI zoning district. Given the location of the subject site; bordered by a park and substantial residential neighborhoods, a zoning classification that serves primarily a local, not regional population, would seem more logical for the site.

The last approved piecemeal rezoning in the immediate vicinity of the site occurred in 2000 (RZ-00-002), lending further credence to the stable character of the neighborhood.

Summarily, from a zoning standpoint, the changes which occurred in the neighborhood resulting from the construction of the I-70 interchange at Downsville Pike were considered and responded to by the implementation of the Comprehensive Rezoning of UGA the 2012. Since that time, there hasn't been significant activity that suggests substantial change has occurred in the neighborhood, as evidenced by the lack of requests for piecemeal rezoning.

Note: Applicant's Exhibit D is labeled "2012 Zoning" but actually shows the <u>Current Zoning</u> just after the UGA Rezoning took place in that year.

ii. Changes in Average Annual Daily Traffic

While the applicant presents accurate data on the on Annual Average Daily Traffic from the State Highway Administration between 2012 and 2015, it is important to understand the caveats to the Applicant's conclusion that traffic is increasing to a considerable degree in the neighborhood.

First, traffic count data was considered by the Board as a part the Urban Area Comprehensive Rezoning in 2012, and was factored into the ultimate decisions about the appropriate zoning classification for the subject parcels, and the surrounding area. Second, traffic data can vary considerably from year to year at any given location, due to factors that may not necessarily be locally derived. If, for example, construction work on a nearby arterial road necessitates closure or diversion of traffic to alternate routes, neighboring roads can see short-term upticks in traffic that may not necessarily be indicative of long-term traffic increases.

Long-term traffic data tells a different story about area traffic volume than the short term data presented by the Applicant at the Halfway Boulevard/Downsville Pike intersection. The applicant's Exhibit E makes this clear, as does Table 2 of this report on page 2.

Exhibit E shows that traffic did increase from 2012 to 2015 (10,871 to 12,361 ADT) as the Applicant contends. This trend obscures the fact that the 2012 traffic count also represented a slight **decrease** in traffic volume from 2011 (10,960 in 2011 to 10,871 ADT in 2012).

- Traffic also decreased in the three years prior to 2012 (12,152 in 2010 to 10,871 in 2012).
- Further, the 2015 traffic count represents a 15.33% decrease from the peak traffic count at this location, which occurred in 1990, as shown in Table 2 (14,600 in 1990 to 12,361 in 2015 ADT).

In effect, the traffic at this intersection has yet to regain the volume that it reached prior to the construction of the interchange at I-70 and Downsville Pike. Thus, while traffic has marginally increased in the last few years at this intersection, the increase has not increased traffic volume to past its historic levels.

A traffic impact analysis was also conducted in February 2017 as a part of the development review process for the Sheetz gas station and convenience store recently approved by the Planning Commission and noted by the applicant for this proposed rezoning. The study concluded that traffic volume has remained largely flat at the Downsville Pike/Halfway Blvd intersection in the time since the interchange was constructed in 1999.⁹

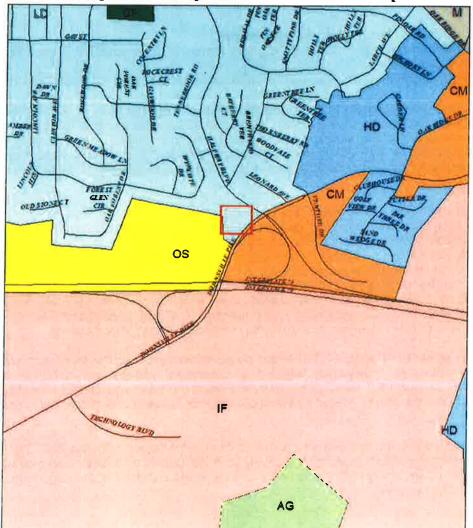
iii. Relationship to 2002 Washington County Comprehensive Plan

In 2002 the Washington County Comprehensive Plan was updated. As part of that update an evaluation of existing and projected land uses were evaluated to develop a guide for future land use

⁹ Traffic Impact Analysis (TIS-17-001) conducted February 13, 2017 by Street Traffic Studies, Ltd.

decisions in the County; the Land Use Map. This map provides a generalized analysis and projection of land uses in various regions of the County. The Land Use Map was heavily consulted as part of the Urban Growth Area Rezoning.

As shown in the map below, cropped from the adopted Land Use Map in Chapter 12 of that Plan, the County projected that land within and surrounding the subject parcels to develop in the manner eventually realized in the 2012 Comprehensive Rezoning: Industrial Flex (IF) south of I-70 and east of Downsville Pike; Low and High Density Residential (LD, HD) to the north, Commercial (CM) surrounding the northern Interchange Parcel and Open Space (OS) for Marty Snook Park. By and large, what was projected in this map has been borne out on the ground over the last 14 years. Thus, projected changes in the neighborhood were largely accounted for in prior long range planning and comprehensive rezoning efforts by the County. The 2002 Comprehensive Land Use Map can be seen below.



Map 4: 2002 Comprehensive Plan Land Use Map

iv. Recommendation:

The applicant claims that both a mistake in the designation of the existing zoning and a substantial change in the character of the neighborhood have or did occur since the time of the last comprehensive rezoning, thereby warranting their petition to rezone the property from RS to HI.

The burden of the applicant in a "Mistake" case is to provide evidence that the Board:

- 1. Failed to take into account projects or trends probable of fuition,
- 2. Made decisions based on erroneous information,
- 3. Used facts that later prove to be incorrect,
- 4. Couldn't have foreseen events that have occurred since the current zoning,
- 5. Ignored facts in evidence at the time of zoning application.

The burden of the applicant in a "Change" case is to illustrate three points:

- 1. Defining the boundaries of the neighborhood,
- 2. Demonstrating that substantial changes have occurred since the last Comprehensive Rezoning Plan, and
- 3. Showing that those changes resulted in the altered character of the neighborhood.

Regarding the charge of mistake, this analysis has revealed that the Board very likely did consider the facts presented by the applicant during the UGA Comprehensive Rezoning (such as the challenges and unique characteristics of the site's location noted on page 9), and concluded in 2012 that the site more closely fit with the residential neighborhoods to the north and west, than it did the commercial neighborhoods located to the east and south for reasons such as those provided on that same page.

The analysis has also revealed that the applicant has not met the burdens in proving that a substantial change has occurred in the neighborhood since the 2012 UGA Rezoning. First, the applicant fails to reasonably define the neighborhood boundaries by marginalizing the adjacent residential neighborhoods and parkland that that immediately abut the property to the north and west in favor of those parcels in the vicinity that are zoned commercial. Second, the changes cited by the applicant which have occurred in the neighborhood; in terms of zoning changes in the vicinity, traffic counts, and road improvements, were all considered and accounted for in full during the Comprehensive Rezoning of the Urban Growth Area in 2012. Accordingly, the building of a new Sheetz store nearby should be recognized as an example of planned growth, not as evidence of neighborhood change.

Finally, as stated on page 10, "Changes contemplated prior to the last comprehensive are usually not relevant in determining whether a substantial change has occurred to support rezoning of the property."¹⁰ Insufficient evidence beyond the intentional changes resulting from the UGA Rezoning itself have been offered by the applicant demonstrating recent substantial change in the character of the neighborhood since 2012.

When paired with the background information cited at the beginning of this Staff Report, such as the Halfway District population growing more slowly than the County as a whole and modest growth in traffic volume, a picture emerges that substantial change in the character of the neighborhood has not occurred in the past five years.

¹⁰ Guide to Maryland Zoning Decisions, 5th Edition, Stanley Abrams referencing Maryland Court of Appeals Case Buckel v. Board of County Commissioners of Frederick County, 80 Md. App. 305, 562 A.2d 1297 (1989)

Consequently, the staff analysis has concluded that convincing proof has not been offered by the applicant demonstrating either a mistake in the current zoning, or a substantial change in the character of the neighborhood since the 2012 UGA Rezoning in their petition to rezone the property from RS to HI.

Respectfully Submitted,

00

Travis Allen Comprehensive Planner



DEPARTMENT OF PLANNING & ZONING COMPREHENSIVE PLANNING | LAND PRESERVATION | FOREST CONSERVATION | GIS

October 30, 2017

RZ-17-003

APPLICATION FOR MAP AMENDMENT PLANNING COMMISSION RECOMMENDATION

Property owner(s): Applicant(s): Location: Election District: Comprehensive Plan Designation: Zoning Map: Parcel(s): Acreage: Existing Zoning: Requested Zoning: Date of Public Meeting:

Downsville Pike Land, LLC Christopher R. Smith Northwest side of Downsville Pike, ¼ mile north of I-70 #26 - Halfway Low Density Residential 57 Parcel 210 and Parcel 408 1.60 acres (P. 210 – 1.10 ac.; P. 408 - .50 ac.) RS – Residential Suburban HI – Highway Interchange September 25, 2017

RECOMMENDATION

The Washington County Planning Commission took action at its regular meeting held on Monday, October 2, 2017 to recommend approval of Map Amendment RZ-17-003 to the Board of County Commissioners. The Commission considered the applicant's claim that there was a mistake in the zoning of the property during the 2012 Comprehensive Urban Growth Area Rezoning and that there has been a change in the character of the neighborhood since the 2012 Comprehensive UGA rezoning. The Commission evaluated the supporting documentation submitted with the application and the applicant's presentation during the public rezoning information meeting. The Commission also considered the Staff Report and Analysis, verbal comments of interested parties provided during the public rezoning information meeting and written comments received by the Department of Planning & Zoning.

The Commission evaluated supporting documents submitted with the application that cited the location near the interchange, other Highway Interchange rezonings, traffic impacts, and the recent abandonment of the parcels for residential purposes as support for the mistake claim. Further, the Planning Commission considered the applicant's proposition that other zoning changes have occurred in the neighborhood along the Downsville Pike and continued commercial development along with traffic impacts have caused change in the character of the neighborhood. The Planning Commission recognized that continued residential use may be difficult in light of intersection expansions that will further complicate residential access and, that in the future, commercial uses may be more suitable and able to accommodate access restrictions.

120 West Washington Street, 2nd Floor | Hagerstown, MD 21740 | P: 240.313.2430 | F: 240.313.2431 | TDD: 7-1-1

WWW.WASHCO-MD.NET

Copies of the application, Staff Report and Analysis, written comments, minutes of the September 18, 2017 public rezoning information meeting, and the unapproved minutes of the October 2, 2017 regular meeting are attached.

Respectfully submitted,

St Codul

Stephen T. Goodrich, Director Washington County Department of Planning & Zoning

TA/STG/dse Attachments cc: Bruce Dean, Linowes & Blocher file



Agenda Report Form

Open Session Item

SUBJECT: Letter to the Governor in regard to Trans Canada Natural Gas Pipe line

PRESENTATION DATE: December 12, 2017

PRESENTATION BY: Daniel DiVito, Deputy Director, Department of Water Quality

RECOMMENDED MOTION: Move to send letter to Governor Hogan encouraging all appropriate approving agencies carefully consider the 401 certification.

REPORT-IN-BRIEF: TransCanada is planning to construct a natural gas pipe line crossing Washington County west of Hagerstown near Hancock crossing the Potomac River there. The company plans to utilize a method of Hydraulic Directional Drilling called "Blowout" to cross rivers and waterways in Washington County. The Hagerstown R C Wilson Water Plant and our Sharpsburg plant use the Potomac River as source water and are directly downstream from the proposed crossing site. Obviously both plants would be directly affected by any accidental spill in the river. Our Sharpsburg plant serves 594 customers. The City of Hagerstown on the other hand not only provides water for those in the city limits but also in adjacent areas including the towns of Smithsburg, Williamsport, and Funkstown. They also have major industrial customers like Mack Truck, MCI, Citicorp, and Meritus Hospital. Their estimated service population is around 90,000. In addition, everything east of here all the way to the bay has the potential to also be affected. Another relevant point is the Karst geology that makes up most of Washington County. This kind of geological makeup is a conduit directly from the surface to the many aquafers utilized to produce water for most of our systems.

In order for this project to move forward approval from EPA, Army Corp of Engineers and MDE is necessary. MDE must within one year approve or deny a Clean Water Act Certification.

FISCAL IMPACT: N/A

CONCURRENCES:

ALTERNATIVES:

ATTACHMENTS: Draft Letter

AUDIO/VISUAL NEEDS:

Terry L. Baker, *President* Jeffrey A. Cline, *Vice President*



John F. Barr Wayne K. Keefer LeRoy E. Myers, Jr.

100 West Washington Street, Suite 1101 | Hagerstown, MD 21740-4735 | P: 240.313.2200 | F: 240.313.2201 WWW.WASHCO-MD.NET

DATE

Office of Governor Larry Hogan 100 State Circle Annapolis, MD 21401-1925

Dear Governor Hogan,

TransCanada has proposed to build a new, eight-inch diameter pipeline for fracking gas that would cut across the Potomac River in Washington County. The Potomac River Basin is one of the most prized and valuable environmental assets in our region, if not our nation. It also serves as a clean and stable source of drinking water for some Marylanders. Our interest in writing this letter is to protect the Potomac River and those who enjoy it. Please consider once again standing with our County to protect our drinking water and our natural resources.

TransCanada's proposed Eastern Panhandle Expansion Pipeline in western Maryland would carry fracked gas from Pennsylvania through Maryland and into West Virginia. The pipeline would connect with another gas pipeline proposed by Mountaineer Gas, a West Virginia company. The County has been advised that both pipelines would cross dozens of rivers and streams that flow into the Potomac River. Although Maryland's authority is centered on the TransCanada portion of this pipeline, both pipelines pose a potential risk.

Our constituents are concerned over the inherent risks with the construction of pipelines and the methods used to route them across rivers and waterways, from stormwater pollution to spills during the Hydraulic Directional Drilling method called a "blowout". A blowout spill at the Potomac River crossing on the TransCanada pipeline would most likely threaten the some Washington County public water systems. Similarly, the Mountaineer Gas portion of the pipeline, poses public and private water system concerns.

The route proposed for both pipelines would also cross sensitive limestone geology called karst. Karst geology allows pollution to quickly flow through the ground and into aquifers that supply drinking water to private and public water systems. Karst geology can increase the risks of a blowout spill during hydraulic directional drilling and pose a long term risk to drinking water from pipeline leaks or breaks after construction. The karst geology in Western Maryland continues to be of concern, when considering pipelines and fracking.

For approval, TransCanada must obtain a permit under Section 401 of the Clean Water Act from your administration. This water quality certification process is meant to ensure that the proposed pipeline will not threaten or degrade Maryland's water quality. This process provides the Maryland Department of the Environment (MDE) a critical opportunity to assess the potential impacts of a federal project on the state's water resources.

Individuals requiring special accommodations are requested to contact the Office of the County Commissioners, 240.313.2200 Voice/TDD, to make arrangements.

MDE has one year from the time TransCanada submitted its application to decide whether to approve or deny the Clean Water Act certification. Thus, MDE's deadline to act is March 15, 2018. MDE must fully understand the scope of the impacts the pipeline will have on Maryland's water quality before making a decision on the pipeline.

For these reasons, please encourage MDE and all appropriates agencies in your administration to carefully consider the 401 certification. Please postpone any approval until Maryland has all the information necessary to fully understand the impacts of Eastern Panhandle Expansion natural gas pipeline.

Thank you,



Agenda Report Form

Open Session Item

SUBJECT: First Quarter Adjustments to the Washington County Board of Education's FY2018 General Fund Budget

PRESENTATION DATE: December 12, 2017

PRESENTATION BY: Jeffrey Proulx, Chief Operating Officer, Washington County Public Schools and David Brandenburg, Executive Director of Finance, Washington County Public Schools

RECOMMENDED MOTION: Move to approve the requested first quarter adjustments to the Board of Education's FY2018 General Fund Budget.

REPORT-IN-BRIEF: The Annotated Code of Maryland requires local school systems to periodically re-forecast their financial needs and make necessary changes to their budgets. To that end, the Washington County Board of Education approved the attached list of changes to its FY2018 General Fund Budget at its November 21, 2017 meeting.

DISCUSSION: Several of the changes that the Board of Education approved on November 21, 2017 cross major categories. Therefore, these requested adjustments must also be approved by the Board of County Commissioners. The Board of Education has asked its Finance staff to review the requested budget changes with the Commissioners and answer any questions that they may have.

FISCAL IMPACT: None. These proposed modifications merely adjust the budget to allow for proper categorization of revenues and expenses.

CONCURRENCES: The Board of Education's Finance Committee reviewed the proposed adjustments at their meeting on November 14, 2017 and recommended them for approval by the full Board. The Board of Education approved these changes at their November 21, 2017 meeting.

ALTERNATIVES: None

ATTACHMENTS: Proposed first quarter budget adjustments for the Washington County Board of Education's FY2018 General Fund Operating Budget.

AUDIO/VISUAL NEEDS: None

Washington County Public Schools Requested First Quarter FY2018 Budget Adjustments

Category	Increase/ (Decrease)	The primary reason for requested change is:
Instructional Salaries	1,024,361	Negotiated salary adjustments, offset partially by increased turnover credit and position reduction - paraprofessional
Special Education	215,156	Negotiated salary adjustments
Other Instructional Costs	(200,000)	Non-renewal of contracted services
Administration	(42,000)	Position reduction - Print shop technician
Student Transportation Services	(64,000)	Position reduction - Garage staff
Operation of Plant	(83,184)	Position reduction - Custodial consolidation
Fixed Charges	(850,333)	Pension and Social Security adjustments to experience and
		for tax savings, as well as above position reductions
Net Effect on Fund Balance	\$ 0	

Note: An increase in the revenue budget has the same effect as a decrease in the expense budget. (They are both positive.) Therefore, when adding the column, one must reverse the sign on the requested change in revenue.